Missouri Local Government Employees Retirement System Compiled 54th Annual Actuarial Valuation as of February 28, 2022





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### **Outline of Contents - Concluded**

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September 8, 2022

Board of Trustees Missouri Local Government Employees Retirement System Jefferson City, Missouri

*Submitted in this report* are the compiled results of the *54th annual actuarial valuations* for the Missouri Local Government Employees Retirement System, as amended through February 28, 2022. *The date of the valuations* was February 28, 2022.

**Actuarial valuations** of individual participating employers are made for the purposes of (i) revising employer contribution rates and (ii) examining the reserve strength of each separately experience-rated group. These individual valuations are made annually for each employer who was participating as of the valuation date. Such valuations were made for **1,245 groups (812 employers)**. Actuarial valuations are also made of retired life benefits being paid from the Benefit Reserve Fund to determine the financial condition of this pooled Fund.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The signing actuaries are independent of the plan sponsor.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the economic and demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements.

*The valuations were based upon data* furnished by LAGERS staff concerning members, retirees and beneficiaries.

**Board of Trustees** September 8, 2022 Page 2

*The financial assumptions* used in making the valuations are shown in the Appendix of this report. Assumptions concerning future experience are needed for computing employer contribution rates. As time passes and actual experience develops, assumed and actual experiences are compared. From time to time one or more of the assumptions about the future are changed by the Board after consulting with the actuary. The assumptions used in performing the 2022 valuations were adopted by the Board in conjunction with a five-year experience investigation for the period ending February 29, 2020.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

Your attention is directed particularly to pages 3 through 8, and to the Short Condition Test on page B-5. Based upon the 2022 valuations, it is our opinion that LAGERS continues to satisfy the actuarial principles of level cost financing.

Mita D. Drazilov and Judith A. Kermans are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted, Gabriel, Roeder, Smith & Company

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#### **Comments on Valuation Results**

*Individual Valuations of Participating Employers*. There were 1,245 new employer contribution rates computed as of February 28, 2022. (Eighty-One groups had no active employees and a dollar contribution was calculated for them. These eighty-one groups are excluded from the totals on this page.) Of the 1,245 new rates, 585 were decreases from the previous rates, 544 were increases from the previous rates and 116 were unchanged. Further detail is shown in Section G. A ten-year comparative schedule follows:

Valuation Date	Decreases	Unchanged	Increases	Total
2-28-2013	595	77	359	1,031
2-28-2014	772	52	231	1,055
2-28-2015	738	80	244	1,062
2-29-2016*	255	53	759	1,067
2-28-2017	397	105	576	1,078
2-28-2018	494	135	487	1,116
2-28-2019	385	105	651	1,141
2-29-2020	342	94	771	1,207
2-28-2021*	659	97	469	1,225
2-28-2022	585	116	544	1,245

\* Revised financial assumptions and/or funding method.

Decreases in employer contribution rates are seldom a problem. Increases can be a problem although increases are currently capped to a 1% increase each year. Contribution rates can increase due to changes in actuarial assumptions, benefit changes, actuarial losses and having a capped contribution rate in the previous year. The increases this year were primarily due to having a capped contribution rate as of February 28, 2021 (approximately 200 valuation groups) and bigger than expected pay increases.

**Experience During Valuation Year.** Investment return was above the assumed rate of return on an actuarial value of assets basis as of February 28, 2022. The actuarial value of assets are lower than the market value of assets by roughly 9% which puts slight downward pressure on future contribution rates. However, the unrecognized gains are not evenly distributed over the next four years. There is expected to be slight downward pressure on contribution rates in each of the next four years. (Beginning in 2003, the actuarial value of assets is not allowed to deviate from the market value of assets by more than 20%.) In addition, there is still upward pressure on capped employer contribution rates (219 valuation groups).



#### **Comments on Valuation Results - Concluded**

Section D of this report presents a summary of the analysis of the economic and non-economic risk areas. For the year ended February 28, 2022, the System experienced an actuarial gain of approximately \$49 million. This primarily consisted of better than assumed investment return offset by pay increases higher than assumed.

**Retired Life Experience**. The Benefit Reserve Fund (BRF) funded ratio increased from 117.1% to 118.9% as of February 28, 2022. The recognized rate of investment return was more than the actuarial assumed rate of investment return which was offset by higher than expected cost-of-living increases. Please refer to pages B-10 and D-2 for detail.

*Funded Ratio*. The funded ratio for the System as of the valuation date is 96.5% based on the actuarial value of assets. If the market value of assets were used and the reserve for future experience in the BRF shown on page B-10 were unchanged, the funded ratio would be approximately 105.4%.



#### **Comments on**

#### **Reserve Strength of Each Group Being Separately Experience-Rated**

"Reserve strength" means the portion of accrued liabilities which are covered by accrued assets. The larger the portion covered, the greater the reserve strength.

At the time a local government joins LAGERS the reserve strength of that new employer is zero because there are no assets, while liabilities (for past service) have been generated.

Contributions to LAGERS are patterned so that reserve strength increases year by year.

However, this underlying pattern is being modified each year as actual financial experiences occur. Experiences more favorable than assumed cause reserve strength to increase more than planned, while less favorable experiences reduce reserve strength. Like snowflakes, no two groups have identical experiences.

In addition, reserve strength is lowered when a local government adopts a higher benefit formula (larger liabilities for past service are generated).

The hundreds of separately experience-rated groups within LAGERS have considerable differences in reserve strength. These differences are summarized on page B-7.

Financially, LAGERS consists of a large number of diverse groups, not a large number of clones of a single LAGERS average.



Summary	of	<b>Risk</b>	Measures
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		UAAL	Dollar Standard Deviation of		Actuarial Value of	
Valuation	Funded	Amortization	Investment Return/	UAAL/	Assets/	Total AAL/
Date	Ratio	Period #	Total Payroll *	-	-	Total Payroll
2-28-2013	86.5%	26	37.0%	52.4%	336.3%	388.7%
2-28-2014	91.7	21	41.1	33.4	370.1	403.4
2-28-2015	94.4	21	43.6	24.0	408.5	432.5
2-29-2016	94.7	24	39.3	23.3	419.2	442.5
2-28-2017	94.8	19	43.2	23.9	434.8	458.7
2-28-2018	95.6	16	47.0	20.7	451.3	472.0
2-28-2019	94.9	15	46.0	24.7	457.5	482.1
2-29-2020	93.7	14	45.5	30.6	452.4	483.0
2-28-2021	95.6	12	50.9	22.3	483.1	505.4
2-28-2022	96.5	10	55.6	18.6	509.0	527.6

# Aggregate amortization period for all employers combined.

\* Assumes System goal of a 10% standard deviation. Based upon the market value of assets.

**Funded ratio**: This is the most widely known measure of a plan's financial strength. The trend in the funded ratio is generally more important than the absolute ratio. A trend approaching 100% is desirable.

**UAAL Amortization Period**: The aggregate amortization period is for all employers combined. Each employer has specific amortization periods for their respective amortization bases. Based upon a 7.00% investment return assumption and 2.75% payroll growth assumption, periods above 23 years indicate that the UAAL payment is less than the interest on the UAAL. This situation is referred to as "negative amortization." Negative amortization is increasingly viewed as undesirable.

**Standard Deviation of Investment Return/Total Payroll**: The portfolio standard deviation measures the volatility of investment return. When divided by payroll it gives the effect of a one standard deviation asset gain or loss as a percent of payroll. This theoretically may happen once every 6 years.

**UAAL/Total Payroll**: The ratio of the UAAL to payroll gives an indication of the plan sponsor's ability to pay off the UAAL. A declining ratio is desirable. A percentage above approximately 300% or 400% may indicate difficulty in discharging the unfunded liability in some circumstances.

Actuarial Value of Assets/Total Payroll: The ratio of assets to payroll gives an indication of both maturity and volatility. Many systems have percentages between 500% and 700%. A high ratio can indicate volatility of contribution rates or amortization period.

**Total AAL/Total Payroll**: This is similar to the prior ratio. It illustrates the expected ratio of assets to payroll when the plan has a funded ratio of 100%.



### **Risk Commentary**

Determination of the accrued liability, the employer contribution, and the funded percent requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in actuarial measurements that results from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- (1) **Investment Risk** The risk that actual investment returns may differ from the expected investment returns.
- (2) Contribution Risk Under Section 70.730 of the Revised Statutes of Missouri, the computed employer contribution rate shall not exceed the contribution rate for the immediately preceding fiscal year by more than one percent (not including the effects of any benefit changes). Contribution risk is the risk that a group's uncapped computed employer contribution rate may be significantly greater than the capped employer contribution rate.
- (3) **Group Size Risk** Generally speaking, the fewer active members in a valuation group, the more potential for volatility in the actuarial measurements for that group. Presented below are two examples illustrating this risk:
  - a. **Payroll** If a valuation group has a prior service cost rate and the valuation group's payroll declined by 50% from one valuation to the next (e.g., 2 active members went down to 1 active member), the valuation group's prior service cost rate could double.
  - b. Actuarial Gains/Losses Actuarial gains and losses will generally be a larger percentage of the total actuarial accrued liability for a smaller valuation group than a larger valuation group. This could lead to more volatility in the computed employer contribution rate and funded percent.



### **Other Observations**

#### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 7.00% on the actuarial value of assets), it is expected that:

- (1) Each employer's normal cost as a percentage of pay is expected to remain level in the absence of significant changes due to hiring patterns of each employer. However, given the small number of active members in many of the participating valuation groups, the employer normal cost may change significantly from one valuation to the next.
- (2) Positive unfunded actuarial accrued liabilities for each employer are expected to be fully amortized after completion of their respective amortization periods.
- (3) In general, the funded status for each employer is expected to trend gradually towards a 100% funded ratio.

When selecting a contribution allocation procedure, the following three items should be considered, including the balance amongst the three items:

- (1) Benefit security;
- (2) Intergenerational equity; and
- (3) Contribution stability and predictability.

Generally, given the nature of public employee retirement systems (e.g., level contribution financing objective and perceived ongoing nature of the plan or plan sponsor), intergenerational equity and contribution stability and predictability have received more consideration than benefit security when contribution allocation procedures are selected. However, given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in the annual valuation reports be considered.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- (3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets, unless the market value of assets is used in the measurement.



# **SECTION A**

**FINANCIAL PRINCIPLES** 

### **Financial Principles and Operational Techniques of LAGERS**

**Promises Made, and To Be Paid For.** As each year is completed, the System in effect hands an "IOU" to each member then acquiring a year of service credit -- the "IOU" says: "The Missouri Local Government Employees Retirement System owes you one year's worth of retirement benefits, payments in cash commencing when you qualify for retirement."

The related *key financial questions* are:

#### Which generation of taxpayers contributes the money to cover the IOU?

The present taxpayers, who receive the benefit of the member's present year of service? *Or the future taxpayers*, who happen to be in Missouri at the time the IOU becomes a cash demand?

*LAGERS intends that this year's taxpayers contribute the money to cover the IOUs being handed out this year*. By following this principle, *the employer contribution rate will remain approximately level from generation to generation* -- our children and our grandchildren will contribute the same percents of pay we contribute now.

(There are Systems which have a design for deferring contributions to future taxpayers lured by a lower contribution rate now and putting aside the fact that the contribution rate must relentlessly grow much greater over decades of time -- consume now, and let your children face your *financial pollution* after you have retired.)

An inevitable by-product of the level-cost design is the accumulation of reserve assets, for decades, and the income produced when the assets are invested. *Invested assets are a by-product and not the objective. Investment income* becomes in effect *the third contributor* for benefits to employees and is interlocked with the contribution amounts required from employees and employers.

Translated to actuarial terminology, this level-cost objective means that the contribution rates must total at least the following:

Normal Cost (the cost of members' service being rendered this year)

... plus ...

Interest on Unfunded Actuarial Accrued Liabilities (unfunded actuarial accrued liabilities are the difference between liabilities for members' service already rendered and the accrued assets of the governmental unit in the plan).



**Computing Contributions to Support System Benefits**. From a given schedule of benefits and from the employee data and asset data furnished, the actuary determines the contribution rates to support the benefits by means of **an actuarial valuation and a funding method**.

An actuarial valuation has a number of ingredients such as: the rate of investment return which plan assets will earn; the rates of withdrawal of active members who leave covered employment before qualifying for any monthly benefit; the rates of mortality; the rates of disability; the rates of pay increases; and the assumed age or ages at actual retirement.

In making an actuarial valuation, the System must assume what the above experience will be for the next year and for decades in the future. Only the subsequent actual experience of the System can indicate the degree of accuracy of the assumptions.

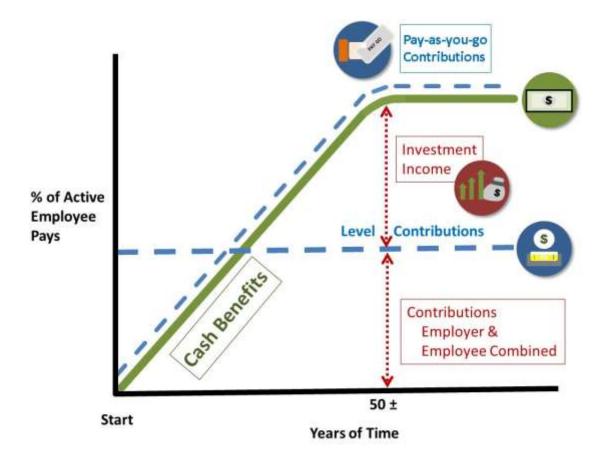
**Reconciling Differences Between Assumed Experience and Actual Experience**. Once actual experience has occurred and been observed, it will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions and regardless of the skill of the actuary and the calculations made. The future can be predicted with considerable but not complete precision, except that inflation seems to defy reliable prediction.

LAGERS copes with these continually changing differences by having *annual actuarial valuations*, separately for each participating employer group. Each annual actuarial valuation is a complete recalculation of assumed future experience, taking into account all past differences between assumed and actual experience. The result is continually changing employer contribution rates.

*Generally, the size of an annual change in an employer rate is less than one percent of payroll (up or down)*, particularly for the larger groups, where activities of one or two employees have little effect on the group's status. In periods of volatile investment markets, groups with large Employer Accumulation Fund (EAF) balances may experience larger changes in computed rates.

To avoid causing employer budget problems, LAGERS provides a maximum annual increase of one percent of payroll for any one participating employer. Beginning with the February 28, 1999 valuations, the maximum allowed annual decrease in an employer contribution rate is also one percent of payroll, unless it is clear that a larger decrease will likely be long term in nature. (For example, if a change in active group size appears to not be temporary.)





**CASH BENEFITS LINE.** This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

**LEVEL CONTRIBUTION LINE.** Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

- Economic Risk Areas
  - Rates of investment return Rates of pay increase Changes in active member group size

#### Non-Economic Risk Areas

- Ages at actual retirement Rates of mortality Rates of withdrawal of active members (turnover)
- Rates of disability



#### **Actuarial Valuation Process**

The *actuarial valuation* is the mathematical process by which the contribution rate is determined, and the flow of activity constituting the valuation may be summarized as follows:

A. *Covered people data*, furnished by plan administrator, including:

Retired lives now receiving benefits Former employees with vested benefits not yet payable Active employees

- B. + Asset data (cash & investments), furnished by plan administrator
- C. + **Assumptions concerning future financial experiences in various risk areas**, which assumptions are established by the Board of Trustees after consulting with the actuary
- D. + **The funding method** for determining employer contributions (the long-term, planned pattern for employer contributions)
- E. + Mathematically combining the assumptions, the funding method, and the data
- F. = Determination of:

Plan financial position

and/or New Employer Contribution Rate.



# **SECTION B**

VALUATION RESULTS

### Change in Employer Contributions\* by Valuation Groups as of February 28, 2022

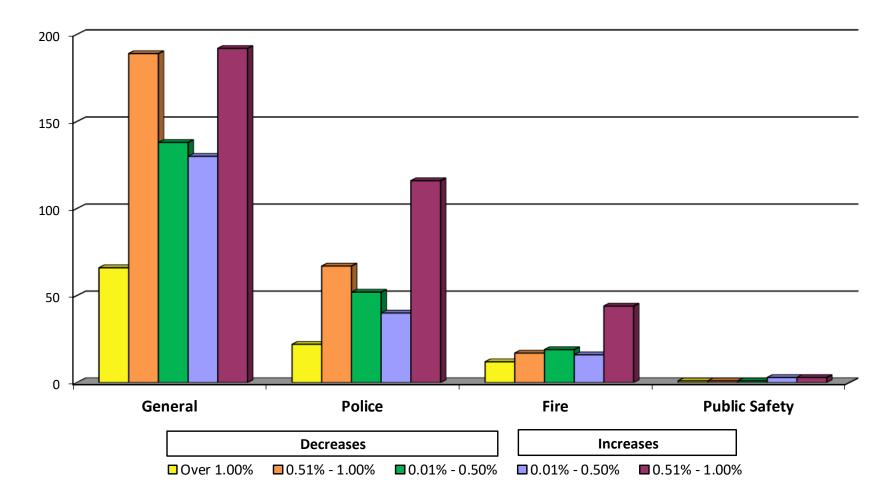
		Number of Valuation Groups with Indicated							
			Change in Employer Contribution Rate						
	Number of		Decreases			Increa	ases		
	Active	Over	0.51%	0.01%	Unchanged	0.01%	0.51%		
Group	Members	1.00%	to 1.00%	to 0.50%	0.00%	to 0.50%	to 1.00%	Totals	
General:	1 - 9	26	85	48	39	76	129	403	
	10 - 49	32	67	48	30	37	55	269	
	50 & up	8	37	42	<u>8</u>	17	8	120	
	Totals	66	189	138	77	130	192	792	
Police:	1 - 9	8	25	21	13	14	63	144	
	10 - 49	11	37	25	8	23	43	147	
	50 & up	3	5	<u>6</u>	2	3	<u>10</u>	29	
	Totals	22	67	52	23	40	116	320	
Fire:	1 - 9	5	3	6	6	7	16	43	
	10 - 49	7	12	13	9	8	21	70	
	50 & up	<u>0</u>	2	<u>0</u>	<u>1</u>	1	<u>7</u>	<u>11</u>	
	Totals	12	17	19	16	16	44	124	
Public	1 - 9	0	1	0	0	3	0	4	
Safety:	10 - 49	1	0	1	0	0	3	5	
	50 & up	<u>0</u>	0	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
	Totals	1	1	1	0	3	3	9	
Totals		101	274	210	116	189	355	1,245	

\* Includes changes in employer contribution rates due to actual experience, changes in actuarial assumptions and changes in actuarial methods. It does not include changes in employer contribution rates due to benefit program changes.

In broad terms, the smaller the group, the greater the chance of a relatively large change in employer rate from one year to the next.



### Change in Employer Contribution Rate\* by Valuation Group



\* Includes changes in employer contribution rates due to actual experience, changes in actuarial assumptions and changes in actuarial methods. It does not include changes in employer contribution rates due to benefit program changes. (LAGERS provides a maximum annual increase of one percent of payroll in the absence of benefit changes for any one participating employer.)



### **Schedule of Funding Progress**

Each time a new employer joins the System, or an employer adopts a higher level of benefits, unfunded actuarial accrued liabilities are created. The law governing the System requires that these additional obligations be financed systematically over a period of future years.

In an inflationary economy the value of dollars is decreasing. This environment results in employee pays increasing in dollar amounts, retirement benefits increasing in dollar amounts, and then, unfunded actuarial accrued liabilities, all at a time when the actual substance of these items may be decreasing. Looking at just the dollar amounts of unfunded actuarial accrued liabilities can be misleading. Unfunded actuarial accrued liabilities dollars are understanding. The smaller the ratio of unfunded liabilities to active member payroll, the stronger the System.

Valuation Date	(a) Actuarial Value of Assets	(b) Entry Age Actuarial Accrued Liability	(b-a) Unfunded Accrued Liability (UAL)	(a/b) Funded Ratio	(c) Annual Payroll	[(b-a)/c] UAL as a % of Payroll
2-28-2013	\$ 4,692,218,862	\$ 5,423,684,243	\$ 731,465,381	86.5%	\$ 1,395,261,077	52.4%
2-28-2014	5,388,198,677	5,873,910,959	485,712,282	91.7	1,456,008,487	33.4
2-28-2015	5,972,471,342	6,324,109,191	351,637,849	94.4	1,462,218,216	24.0
2-29-2016 #	6,320,171,438	6,671,352,337	351,180,899	94.7	1,507,588,470	23.3
2-28-2017	6,764,626,389	7,135,950,253	371,323,864	94.8	1,555,729,666	23.9
2-28-2018	7,297,699,793	7,631,702,645	334,002,852	95.6	1,616,895,524	20.7
2-28-2019	7,698,244,648	8,113,100,648	414,856,000	94.9	1,682,772,357	24.7
2-29-2020	8,083,990,980	8,630,842,143	546,851,163	93.7	1,787,038,817	30.6
2-28-2021 #	8,777,415,976	9,182,065,489	404,649,513	95.6	1,816,911,441	22.3
2-28-2022	9,571,802,740	9,921,792,457	349,989,717	96.5	1,880,488,829	18.6

# Revised actuarial assumptions.

Each employer participating in the System is financially responsible for its own obligation. Accordingly, the aggregate numbers presented on this and the following pages are indicative only of the overall condition of the System and are not indicative of any one employer.

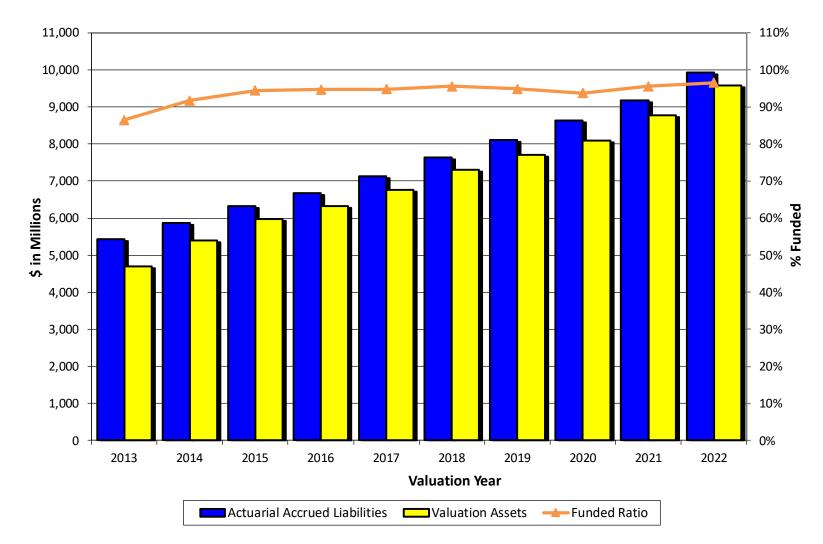
Factors that generally have a downward effect on the funded ratio include unfavorable actuarial experience and the following:

- Employers adopting new benefit programs. For example, before reflecting the benefit changes adopted by political subdivisions during the year, the February 28, 2021 and February 28, 2022 Funded Ratios would have been 95.7% (instead of 95.6%) and 97.0% (instead of 96.5%), respectively.
- New employers joining LAGERS (who at time of joining do not have assets on hand to cover actuarial accrued liabilities associated with past service). For example, before including new political subdivisions joining LAGERS during the year, the February 28, 2022 Funded Ratio would have been 96.5% (instead of 96.5%).
- The planned reduction in funding levels (through reduced employer contributions) for employers that are over 100% funded.

Factors that generally have an upward effect on the funded ratio include scheduled employer contributions for employers that are less than 100% funded and favorable actuarial experience.



### Portion of Actuarial Accrued Liabilities Covered by Valuation Assets





### **Short Condition Test**

The LAGERS funding objective is to meet long-term benefit promises through contributions that remain approximately level from year to year as a percent of member payroll. If the contributions to the System are level in concept and soundly executed, the System will *pay all promised benefits when due -- the ultimate test of financial soundness*. Testing for level contribution rates is the long-term test.

A short condition test is one means of checking a System's progress under its funding program. In a short condition test, the plan's present assets (cash and investments) are compared with the actuarial accrued liabilities for: (1) active member contributions on deposit; (2) future benefits to present retired lives; and (3) service already rendered by active members. In a System that has been following the discipline of level percent of payroll financing, the liabilities for active member contributions on deposit and for future benefits to present retired lives will be fully covered by present assets (except in rare circumstances). In addition, the liabilities for service already rendered by active members will be partially covered by the remainder of present assets. The larger the funded portion of liability 3, the stronger the condition of the System.

The schedule below illustrates the most recent 10-year history of the System's actuarial accrued liabilities and is indicative of the LAGERS policy of following the discipline of level percent-of-payroll financing.

	Ent	try Age Accrued Lia					
	(1)	(2)	(3)		F	Portion o	f
	Active	Retirants	Active Members		Accr	ued Liat	oility
Valuation	Member	and	(Employer Financed	Actuarial Value	Cove	red by A	ssets
Date	Contributions	Beneficiaries*	Portion)	of Assets	(1)	(2)	(3)
2-28-2013	\$ 107,120,593	\$ 2,132,575,405	\$ 3,183,988,245	\$ 4,692,218,862	100%	100%	77%
2-28-2014	129,399,490	2,401,194,322	3,343,317,147	5,388,198,677	100	100	85
2-28-2015	133,985,740	2,797,401,342	3,392,722,109	5,972,471,342	100	100	90
2-29-2016 #	137,652,896	2,896,669,106	3,637,030,335	6,320,171,438	100	100	90
2-28-2017	144,754,979	3,195,680,396	3,795,514,878	6,764,626,389	100	100	90
2-28-2018	150,947,222	3,548,016,100	3,932,739,323	7,297,699,793	100	100	92
2-28-2019	162,317,487	3,840,475,375	4,110,307,786	7,698,244,648	100	100	90
2-29-2020	169,100,962	4,121,913,291	4,339,827,890	8,083,990,980	100	100	87
2-28-2021 #	175,917,043	4,615,234,881	4,390,913,565	8,777,415,976	100	100	91
2-28-2022	183,030,619	5,140,930,395	4,597,831,443	9,571,802,740	100	100	92

#### **Comparative Schedule**

# Revised actuarial assumptions.

\* Includes reserve for future experience.



### **Employers Accumulation Fund**

**The Employers Accumulation Fund** assets totaled \$4,223,392,457 as of February 28, 2022 based on the actuarial value of assets. The individual participating Employers Accumulation Fund accrued liabilities (entry age normal cost method) were computed to be \$4,573,382,174 as of that date.

Each time a new employer joins the System, or an employer adopts a higher level of benefit, unfunded accrued liabilities are created. The law governing the System requires that these additional EAF liabilities be financed systematically over a period of future years.

*Each employer is financially responsible for its own EAF liabilities.* Accordingly, the aggregate numbers presented for the Employers Accumulation Fund are indicative only of overall condition and not indicative of the status of any individual employer.

	Actuarial	Aggregate	Ratio of
Valuation	Value	Accrued	Assets to
Date	of Assets	Liabilities	Liabilities*
2-28-2013	\$2,539,356,780	\$3,163,926,221	80.3%
2-28-2014	2,841,763,098	3,327,475,380	85.4
2-28-2015	3,027,965,806	3,379,603,655	89.6
2-29-2016#	3,278,700,980	3,629,881,879	90.3
2-28-2017	3,408,020,661	3,779,344,525	90.2
2-28-2018	3,581,932,208	3,915,935,060	91.5
2-28-2019	3,676,379,143	4,091,235,143	89.9
2-29-2020	3,774,319,040	4,321,170,203	87.3
2-28-2021#	3,960,627,308	4,365,276,821	90.7
2-28-2022	4,223,392,457	4,573,382,174	92.3

#### Aggregate Accrued Liabilities and Actuarial Value of Assets Comparative Statement

# Revised actuarial assumptions.

\* The larger the ratio of assets to liabilities, the greater the reserve strength of the Employers Accumulation Fund.



### Employers Accumulation Fund Portion of Liabilities Covered by Assets by Valuation Groups as of February 28, 2022

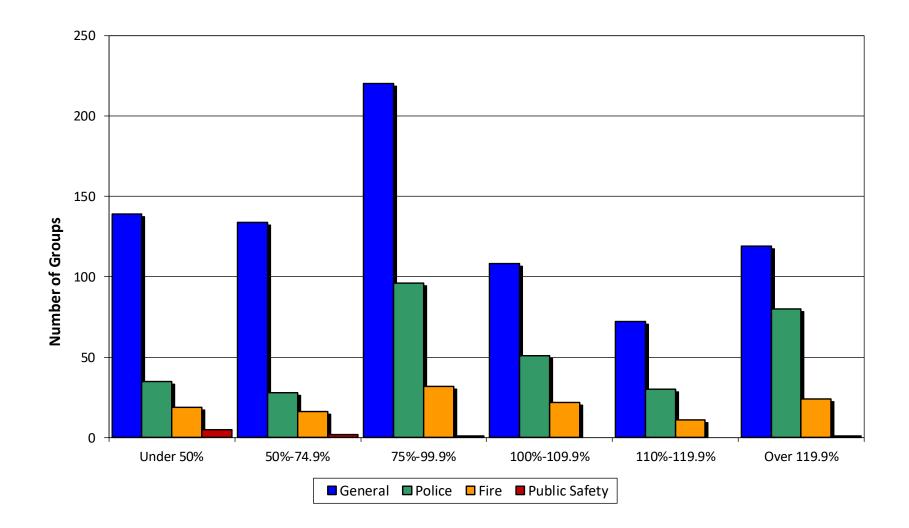
		Number of Valuation Groups with Assets								
	Number of		as a Percent of Actuarial Accrued Liabilities							
	Active	Under	50.0%	75.0%	100.0%	110.0%	Over			
Group	Members	50.0% #	- 74.9%	- 99.9%	- 109.9%	- 119.9%	119.9%	Totals*		
General:	1 - 9	108	91	87	41	17	59	403		
	10 - 49	27	39	83	39	38	43	269		
	50 & up	<u>4</u>	<u>4</u>	50	<u>28</u>	<u>17</u>	<u>17</u>	<u>120</u>		
	Totals	139	134	220	108	72	119	792		
Police:	1 - 9	24	10	35	12	12	51	144		
	10 - 49	8	17	48	29	16	29	147		
	50 & up	3	<u>1</u>	13	<u>10</u>	2		29		
	Totals	35	28	96	51	30	80	320		
Fire:	1 - 9	8	4	12	6	3	10	43		
	10 - 49	9	10	17	15	5	14	70		
	50 & up	2	<u>2</u>	3	<u>1</u>	3		<u>11</u>		
	Totals	19	16	32	22	11	24	124		
Public	1 - 9	3		1				4		
Safety:	10 - 49	2	2				1	5		
	50 & up									
	Totals	5	2	1	0	0	1	9		
Totals*		198	180	349	181	113	224	1,245		

\* Not included in this tabulation are 81 groups which presently have no active members.

# Valuation groups included in these totals are generally from employers recently joining the System.



### **Employers Accumulation Fund Portion of Liabilities Covered by Assets**





### **Members Deposit Fund**

*The Members Deposit Fund* assets for active members totaled \$183,030,619 as of February 28, 2022. The Members Deposit Fund actuarial accrued liabilities are set equal to assets.

	Actuarial	Aggregate	Ratio of
Valuation	Value	Accrued	Assets to
Date	of Assets	Liabilities	Liabilities
2-28-2013	\$ 107,120,593	\$ 107,120,593	100.0%
2-28-2014	129,399,490	129,399,490	100.0
2-28-2015	133,985,740	133,985,740	100.0
2-29-2016	137,652,896	137,652,896	100.0
2-28-2017	144,754,979	144,754,979	100.0
2-28-2018	150,947,222	150,947,222	100.0
2-28-2019	162,317,487	162,317,487	100.0
2-29-2020	169,100,962	169,100,962	100.0
2-28-2021	175,917,043	175,917,043	100.0
2-28-2022	183,030,619	183,030,619	100.0

#### Aggregate Actuarial Accrued Liabilities and Actuarial Value of Assets Comparative Statement



#### **Benefit Reserve Fund**

*The Benefit Reserve Fund* assets as of February 28, 2022 totaled \$5,140,930,395 based on the actuarial value of assets. The present value of future benefits was computed to be \$4,322,432,684 as of that date.

When a member retires, there is transferred to the Benefit Reserve Fund a single sum reserve which is expected to cover all future pension benefits; this reserve is calculated based on assumptions about mortality and assumed annual investment return.

**Beginning in 1986**, each year LAGERS actual investment return rate is credited to the Benefit Reserve Fund. Investment return on BRF assets over an assumed rate of approximately 4.90% (1.0700 / 1.0200 - 1) provides the money from which the Board can grant benefit increases after retirement. Beginning in 1999, the investment return credit is limited if the funded ratio exceeds 140%. Beginning in 2002, the threshold was changed to 125%. Beginning in 2014, the investment return credit to the Employers Accumulation Fund is limited if the funded ratio of the benefit reserve fund is below 75%.

The most recent such benefit increase occurred October 1, 2021 and consisted of an overall increase of 4% or less.

A		Devefit		Present	Deserve for		A sturn in l	Ratio of
Annual	_	Benefit	Investment	Value of	Reserve for	_	Actuarial	Actuarial Value
Valuation	Pensions	Increase %	Return %	Future	Future	Accrued	Value of	of Assets to
Date	Being Paid	Last Oct. 1	Last June 30	Benefits	Experience	Liabilities	Assets	PVFB
2-28-2013	\$184,411,123	4.0%	8.7%	\$2,132,575,405	\$ 0	\$2,132,575,405	\$2,025,679,465	95.0%
2-28-2014	199,601,520	4.0	10.1	2,304,570,607	96,623,715	2,401,194,322	2,401,194,322	104.2
2-28-2015	218,892,566	4.0	14.1	2,523,309,015	274,092,327	2,797,401,342	2,797,401,342	110.9
2-29-2016 #	233,448,283	4.0	21.4	2,767,773,907	128,895,199	2,896,669,106	2,896,669,106	104.7
2-28-2017	251,511,120	4.0	(0.4)	2,981,680,216	214,000,180	3,195,680,396	3,195,680,396	107.2
2-28-2018	273,607,002	4.0	12.0	3,247,350,369	300,665,731	3,548,016,100	3,548,016,100	109.3
2-28-2019	299,644,108	4.0	12.4	3,556,662,590	283,812,785	3,840,475,375	3,840,475,375	108.0
2-29-2020	322,165,724	4.0	6.6	3,823,959,982	297,953,309	4,121,913,291	4,121,913,291	107.8
2-28-2021 #	343,884,272	4.0	1.2	3,942,806,637	672,428,244	4,615,234,881	4,615,234,881	117.1
2-28-2022	377,581,898	4.0	27.6	4,322,432,684	818,497,711	5,140,930,395	5,140,930,395	118.9

#### Actuarial Accrued Liabilities and Accrued Assets Comparative Statement

# Revised actuarial assumptions.



### **Casualty Reserve Fund**

Beginning with the 1989 valuation, at the time a disability benefit becomes payable there is transferred from the Casualty Reserve Fund to the Benefit Reserve Fund the difference between (i) the full employer reserve covering the disability benefit and (ii) the accrued service liability of the Employer Accumulation Fund for the member who became disabled. Beginning September 2011, this procedure also occurs for duty related death-in-service cases.

Employer contributions to cover the transfers described above are determined on a pooled-group basis (not separately for each financing group). The contribution rates, varying by size of benefit formula, were last changed in 2016.

	Employer Contribution Rate to the CRF			
Benefit Formula	General	Police	Fire	
L-1, LT-4	0.2%	0.4%	0.6%	
L-3, LT-5	0.3%	0.5%	0.7%	
L-7, LT-8	0.3%	0.6%	0.8%	
L-9, LT-10, L-12, LT-14	0.4%	0.7%	0.9%	
L-6	0.5%	0.8%	1.0%	
L-11	0.6%	1.0%	1.2%	

If there is a positive asset balance in the Casualty Reserve Fund at any time, it indicates that cumulative past contributions have fully funded the cumulative past obligations --- similarly, a negative balance would indicate that cumulative past contributions have fallen short of the target. For actuarial valuation purposes, actuarial accrued liabilities equal the actuarial value of assets.

#### Actuarial Value of Assets at Valuation Dates Comparative Statement

Valuation	Employer L-1 Contributions*:	Actuarial Value of	Accrued	Assets Expressed as Percents of Member Payroll	
Date	Year Ended	Assets	Liabilities	Total	Change
2-28-2013	0.2%	\$ 20,062,024	\$ 20,062,024	1.4%	-0.2%
2-28-2014	0.2	15,841,767	15,841,767	1.1	-0.3
2-28-2015	0.2	13,118,454	13,118,454	0.9	-0.2
2-29-2016	0.2	7,148,456	7,148,456	0.5	-0.4
2-28-2017 #	0.2	16,170,353	16,170,353	1.0	0.5
2-28-2018	0.2	16,804,263	16,804,263	1.0	0.0
2-28-2019	0.2	19,072,643	19,072,643	1.1	0.1
2-29-2020	0.2	18,657,687	18,657,687	1.0	-0.1
2-28-2021	0.2	25,636,744	25,636,744	1.4	0.4
2-28-2022	0.2	24,449,269	24,449,269	1.3	-0.1

# Reflects a special \$10 million transfer from the Income-Expense Fund to the Casualty Reserve Fund.

\* General group.



**SECTION C** 

ASSET DATA USED IN THE VALUATIONS

# Reported Accrued Assets Available for Benefits as of February 28, 2022

	Reported	Actuarial Value
Statutory Funds	Assets	of Assets
Employers Accumulation Fund	\$ 4,520,666,090	\$4,223,392,457
Members Deposit Fund	183,030,619	183,030,619
Benefit Reserve Fund	5,487,756,613	5,140,930,395
Casualty Reserve Fund	26,098,707	24,449,269
Total	\$10,217,552,029	\$9,571,802,740

**The Actuarial Value of Assets** is based on market value, but with a 5-year smoothing of the difference between projected investment return, based on the actuarial assumptions, and actual market to market returns. The actuarial value of assets is not permitted to deviate from market value by more than 20%. The derivation of the actuarial value of assets (also called the funding value of assets) is shown on pages C-3 and C-4. A funding value adjustment factor is applied to the reported value of assets of each employer (cost value for valuation years 2015 and prior; market value thereafter). The funding value adjustment factor serves two purposes:

- It incorporates the balance in the Income-Expense Fund for actuarial valuation purposes, since it is not allocated until June 30; and
- It converts the reported value of assets to the actuarial value of assets.

*The Employers Accumulation Fund* represents employer contributions accumulated for benefits to or on behalf of present active and deferred members.

*The Members Deposit Fund* represents employee contributions accumulated for (1) monthly benefits upon future retirements and (2) refunds upon termination if monthly benefits are not payable.

*The Benefit Reserve Fund* represents employer and employee reserves held for the monthly benefits being paid to present retired lives.

*The Casualty Reserve Fund* represents employer contributions accumulated for the added liability incurred when a member becomes a disability retirement.

*The Income-Expense Fund* represents investment income received less administrative expenses paid. At the end of the System's fiscal year, interest is paid to the other four Funds from this Fund. The February 28, 2022 balance in the Income-Expense Fund was used for valuation purposes.



#### **Investment Activities**

A retirement system acquires and invests assets as the result of following the financial objective of level contribution rates. The Board of Trustees of LAGERS has the responsibility for seeing that the assets are invested effectively and within the limits imposed by law. The Board retains professional money managers to assist in the investment process, and reviews their activities throughout each year.

Presented below is a table showing investment credits to the various Funds of the System for the last 5 years.

	Investment Credits as % of Fund Balance				
	Casualty	Members	Benefit	Employer	
	Reserve	Deposit	Reserve	Accumulation	Inflation
Year Ended	Fund	Fund	Fund	Fund	Loss %
June 30	Α	В	С	D	(CPI)
2018	7.25 %	0.5 %	12.4 %	12.9 %	2.9 %
2019	7.25	0.5	6.6	6.8	1.6
2020	7.25	0.5	1.2	1.3	0.6
2021	7.00	0.5	27.6	28.9	5.4
2022	7.00	0.5	0.1	0.0	9.1
5-Year Compound Average		<b>9.1</b> %	<b>9.5</b> %	<b>3.9</b> %	

#### Rates of Investment Return Allocated to LAGERS Fund Accounts

- **A.** Casualty Reserve assets are for the non-accrued service portion of disability benefits to future disabled lives. The investment percent is the rate set for actuarial purposes.
- **B.** Member Deposit assets are the contributions of present members. The investment percent, set by the Board, affects amounts payable to members who request a refund. The percent does not affect the monthly benefit of a retiring member.
- C. Benefit Reserve assets are for benefits to present retired lives. The investment credit comes from the remainder of net investment return after crediting the Casualty Reserve assets. This revised allocation of investment credits is intended to provide the resources for additional benefit increases after retirement, and is based upon a 1986 change in the LAGERS law. Beginning in 1999, the investment credit to the Benefit Reserve Fund (BRF) is limited, if the funded ratio of the BRF exceeds 140%. Beginning in 2002, the threshold was changed to 125%. In addition, for the 2002 interest credits the BRF interest credit was further reduced to permit a 0.0% interest credit to the EAF. Beginning in 2014, the investment credit to the Employer Accumulation Fund is limited if the funded ratio of the BRF is below 75%.
- **D.** Employer Accumulation assets are for benefits to future retired lives including the accrued service portion of disability benefits. The investment credit is derived from the remainder of net investment return after crediting the Casualty Reserve assets, followed by a further adjustment for the investment credit to the Member Deposit assets (and beginning in 1999 for any reallocation of investment credits from the Benefit Reserve Fund). The Employer Accumulation Fund is responsible for covering liability increases resulting from inflation losses.



#### **Development of Funding Value of Retirement System Assets**

Yea	ar Ending February 28:	2018	2019	2020	2021
A.	Actuarial Value Beginning of Year	\$6,764,807,794	\$7,297,490,115	\$7,698,436,376	\$8,083,647,978
В.	Market Value End of Year	7,591,902,046	7,749,029,831	8,137,172,285	9,246,453,190
C.	Market Value Beginning of Year	6,724,171,234	7,591,902,046	7,749,029,831	8,137,172,285
D.	Non-Investment/Administrative Net Cash Flow	(72,965,196)	(87,121,137)	(112,970,524)	(126,300,721)
E.	Investment Income				
	E1. Market Total: B-C-D	940,696,008	244,248,922	501,112,978	1,235,581,626
	E2. Assumed Rate of Return	7.25%	7.25%	7.25%	7.25%
	E3. Amount for Immediate Recognition	487,803,577	525,909,892	554,041,456	581,486,077
	E4. Amount for Phased-In Recognition: E1-E3	452,892,431	(281,660,970)	(52,928,478)	654,095,549
F.	Phased-In Recognition of Investment Income				
	F1. Current Year: 0.20 x E4	90,578,486	(56,332,194)	(10,585,696)	130,819,110
	F2. First Prior Year	83,706,700	90,578,486	(56,332,194)	(10,585,696)
	F3. Second Prior Year	(163,226,626)	83,706,700	90,578,486	(56,332,194)
	F4. Third Prior Year	7,431,139	(163,226,626)	83,706,700	90,578,486
	F5. Fourth Prior Year	99,354,241	7,431,140	(163,226,626)	83,706,698
	F6. Total Recognized Phase-Ins	117,843,940	(37,842,494)	(55,859,330)	238,186,404
G.	Actuarial Value End of Year				
	G1. Preliminary Actuarial Value End of Year: A+D+E3+F6	\$7,297,490,115	\$7,698,436,376	\$8,083,647,978	\$8,777,019,738
	G2. Upper Corridor Limit: 120% x B	9,110,282,455	9,298,835,797	9,764,606,742	11,095,743,828
	G3. Lower Corridor Limit: 80% x B	6,073,521,637	6,199,223,865	6,509,737,828	7,397,162,552
	G4. Actuarial Value End of Year	\$7,297,490,115	\$7,698,436,376	\$8,083,647,978	\$8,777,019,738
Н.	Difference Between Market & Actuarial Value	294,411,931	50,593,455	53,524,307	469,433,452
I.	Ratio of Actuarial Value to Market Value	96.1%	99.3%	99.3%	94.9%
J.	Actuarial Value Adjustment Factor (ratio of actuarial				
	value to EAF+MDF+CRF+BRF reported value)	1.0527	0.9991	0.9977	1.0861
К.	Recognized Rate of Return	9.00%	6.73%	6.52%	10.22%
L.	Market Rate of Return	14.07%	3.24%	6.51%	15.30%

The asset valuation method recognizes assumed investment income (line E3) fully each year. Differences between actual and expected investment income (line E4) are phased-in over a closed 5-year period. If in the future, total investment income (line E1) were always equal to assumed investment income (line E3), Funding Value and Market Value would be identical 4 years after the valuation date (line H).

Note: Asset values on this page differ slightly from asset values reported elsewhere in this report, due to a number of miscellaneous closing entries that are not included in the above amounts and rounding.



#### **Development of Funding Value of Retirement System Assets**

Year Ending February 28:	2022	2023	2024	2025	2026
A. Actuarial Value Beginning of Year	\$8,777,019,738				
B. Market Value End of Year	10,456,648,587				
C. Market Value Beginning of Year	9,246,453,190				
D. Non-Investment/Administrative Net Cash Flow	(112,015,507)				
E. Investment Income					
E1. Market Total: B-C-D	1,322,210,904				
E2. Assumed Rate of Return	7.00%				
E3. Amount for Immediate Recognition	610,470,839				
E4. Amount for Phased-In Recognition: E1-E3	711,740,065				
F. Phased-In Recognition of Investment Income					
F1. Current Year: 0.20 x E4	142,348,013				
F2. First Prior Year	130,819,110	\$ 142,348,013			
F3. Second Prior Year	(10,585,696)	130,819,110	\$ 142,348,013		
F4. Third Prior Year	(56,332,194)	(10,585,696)	130,819,110	\$ 142,348,013	
F5. Fourth Prior Year	90,578,487	(56,332,194)	(10,585,694)	130,819,109	\$ 142,348,013
F6. Total Recognized Phase-Ins	296,827,720	206,249,233	262,581,429	273,167,122	142,348,013
G. Actuarial Value End of Year					
G1. Preliminary Actuarial Value End of Year: A+D+E3+F	6 \$9,572,302,790				
G2. Upper Corridor Limit: 120% x B	12,547,978,304				
G3. Lower Corridor Limit: 80% x B	8,365,318,870				
G4. Actuarial Value End of Year	\$9,572,302,790				
H. Difference Between Market & Actuarial Value	884,345,797	678,096,564	415,515,135	142,348,013	
I. Ratio of Actuarial Value to Market Value	91.5%				
J. Actuarial Value Adjustment Factor (ratio of actuarial					
value to EAF+MDF+CRF+BRF reported value)	0.9368				
K. Recognized Rate of Return	10.40%				
L. Market Rate of Return	14.39%				

The asset valuation method recognizes assumed investment income (line E3) fully each year. Differences between actual and expected investment income (line E4) are phased-in over a closed 5-year period. If in the future, total investment income (line E1) were always equal to assumed investment income (line E3), Funding Value and Market Value would be identical 4 years after the valuation date (line H).

Note: Asset values on this page differ slightly from asset values reported elsewhere in this report, due to a number of miscellaneous closing entries that are not included in the above amounts and rounding.



# Summary of Current Asset Information Reported for Valuation

#### **Reported Assets (Including Income/Expense Fund)**

Market Value - February 28, 2022				
Cash & leverage	\$ (2,207,454,750)			
Receivables & accruals	(3,558,861)			
Stocks	3,006,500,405			
Bonds & government securities	3,450,220,309			
Real assets/alpha	5,166,343,745			
Strategic assets	1,044,597,739			
Total Current Assets	\$10,456,648,587			

#### **Revenues and Expenses**

Market Value	Year Ended February 28, 2021	Year Ended February 28, 2022
Balance - Beginning of year	\$ 8,137,172,285	\$ 9,246,453,189
Revenues:		
Employees' contributions	20,333,340	23,252,746
Employer contributions	235,635,322	276,125,685
Investment income	1,315,444,488	1,524,307,691
Total	1,571,413,150	1,823,686,122
Expenditures:		
Benefit payments	372,997,667	403,296,470
Refund of member contributions	2,059,933	2,657,284
Investment expenses	79,862,863	202,096,786
Administrative expenses	7,211,783	5,440,184
Total	462,132,246	613,490,724
Balance - End of Year	<u>\$ 9,246,453,189</u>	<u>\$ 10,456,648,587</u>



**SECTION D** 

GAIN/(LOSS) ANALYSIS

# Gain/(Loss) Analysis

**Purpose of Gain/(Loss) Analysis.** Regular actuarial valuations provide information about the composite change in unfunded actuarial accrued liabilities -- whether or not the liabilities are increasing or decreasing, and by how much.

However, valuations do not show the portion of the change attributable to each risk area within the Retirement System: the rate of investment income on plan assets; the rates of withdrawal of active members who leave covered employment; the rates of mortality; the rates of disability; the rates of salary increases; and the assumed ages at actual retirement. In an actuarial valuation, assumptions are made as to what these rates will be for the next year and for decades in the future.

# The objective of a gain and loss analysis is to determine the portion of the change in unfunded actuarial accrued liabilities attributable to each risk area.

The fact that actual experience differs from assumed experience is to be expected. The future cannot be predicted with precision. Changes in the valuation assumption for a risk area should be made when the differences between assumed and actual experience have been observed to be sizable and persistent. One year's gain and loss analysis may or may not be indicative of *long-term trends, which are the basis of financial assumptions*.



## Development of Total Gain/(Loss) March 1, 2021 to February 28, 2022

Unfunded Accrued Liabilities (UAL), March 1 Employer Normal Cost	\$ 404,649,513 192,937,044
Employer Contributions	276,125,685
Interest	25,413,863
Expected UAL Before Any Changes Change from Benefit Changes Plus New Employers Change from Revised Actuarial Assumptions	346,874,735 52,358,283 0
Expected UAL After All Changes	399,233,018
Actual UAL, February 29 Gain/(Loss) for Year from Experience	349,989,717 <b>\$ 49,243,301</b>

This schedule measures the actual gain or loss for the year after adjusting for the effect of benefit and assumption changes plus any new employers joining LAGERS during the year.

#### Analysis of Changes in the BRF Reserve for Future Experience March 1, 2021 to February 28, 2022

Reserve for Future Experience, March 1	\$ 672,428,244
Investment Gain/(Loss) Expected Investment Return on Reserve Mortality Gain/(Loss) Cost-of-Living Gain/(Loss) Change from Revised Actuarial Assumptions Other	156,917,986 47,069,977 17,705,859 (78,856,133) - 3,231,778
Reserve for Future Experience, February 28	\$ 818,497,711



## Analysis of Financial Experience for the Year Ended February 28, 2022

#### Gains and Losses in Pension Accrued Liabilities Resulting from Differences Between Assumed Experience and Actual Experience

	For Year Ende	d 2/28/2022
Type of Activity	Gain or (Loss)	% of Liability
Age & Service Retirements. If members retire at older ages or with lower final average pay than assumed, there is a gain. If younger ages or higher average pays, a loss.	\$ (8,553,672)	-0.09%
<b>Death-in-Service Benefits.</b> If more liabilities are released by deaths-in-service than assumed, there is a gain. If smaller releases, a loss.	679,040	0.01%
Withdrawal From Employment. If more liabilities are released by withdrawals than assumed, there is a gain. If smaller releases, a loss.	25,523,987	0.28%
<b>Disability Benefits.</b> If more liabilities are released by disabilities than assumed, there is a gain. If smaller releases, a loss.	792,263	0.01%
<b>Pay Increases.</b> If there are smaller pay increases than assumed, there is a gain. If greater increases, a loss.	(73,744,183)	-0.81%
<b>Investment Income.</b> If there is greater investment return on assets than assumed, there is a gain. If less return, a loss.	296,827,720	3.24%
<b>New Active Members.</b> Includes the hiring of existing LAGERS members by other employers ("linked" members).	(19,553,945)	-0.21%
Benefit Reserve Fund. The effect of the change in reserve for future experience and other retiree experience on system-wide UAAL.	(156,917,986)	-1.71%
<b>Other.</b> Miscellaneous gains and losses resulting from data adjustments, timing of financial transactions, valuation methods, etc.	(15,809,924)	-0.17%
Gain or (Loss) During Year From Experience	\$ 49,243,301	0.54%



## Investment Gain/(Loss) for the Year Ended February 28, 2022

Assets, Beginning of Year	\$8,777,019,738
Net Cash Flow	(112,015,507)
Assumed Investment Return	610,470,839
Expected Assets End of Year	9,275,475,070
Actual Assets End of Year	9,572,302,790
Gain/(Loss) for Year	\$ 296,827,720



## Active Member Population Reconciliation March 1, 2021 to February 28, 2022

	Actual	Expected
Active Members Beginning of Year	35,380	
Plus New Hires	5,266	
Minus Retirements*	1,147	1,418.9
Minus Deaths	35	22.6
Minus Disabilities	34	57.9
Minus Other Terminations	4,401	2,375.0
Active Members End of Year	35,029	

\* Actual retirements include 111 retirees at or above the age where retirements are assumed to occur 100% of the time. Expected retirements include 526 retirees at or above the age where retirements are assumed to occur 100% of the time.



**SECTION E** 

**BENEFIT PROVISIONS CONSIDERED IN THE VALUATION** 

## Missouri Loc<u>Al Government Employees Retirement System</u> Brief Summary of LAGERS Benefits and Conditions Evaluated and/or Considered Through February 28, 2022 (Section References are to RSMo)

*Voluntary Retirement*. Sections 70.645 & 70.600. A member may retire with an age & service allowance after both (i) completing 5 years of credited service, and (ii) attaining the minimum service retirement age.

The minimum service retirement age is age 60 for a general employee and age 55 for a police, public safety or fire employee. Optionally, employers may also elect to provide for unreduced benefits for employees whose combination of years of age and years of service equals 80 or more.

*Final Average Salary*. Section 70.600. The average of a member's monthly compensation during the period of 60 consecutive months (or optionally, 36 consecutive months) of credited service producing the highest monthly average, which period is contained within the 120 consecutive months of credited service immediately preceding retirement.

**Age & Service Allowance**. Section 70.655. The allowance, payable monthly for life, equals a specified percent of a member's final average salary multiplied by the number of years of credited service. Each employer elects the percent applicable to its members, from the following programs:

L-1 Benefit Program:	1.00% for life
L-3 Benefit Program:	1.25% for life
L-7 Benefit Program:	1.50% for life
LT-4 Benefit Program:	1.00% for life, plus 1.00% to age 62
LT-5 Benefit Program:	1.25% for life, plus 0.75% to age 62
LT-8 Benefit Program:	1.50% for life, plus 0.50% to age 62
LT-4(65) Benefit Program:	1.00% for life, plus 1.00% to age 65
LT-5(65) Benefit Program:	1.25% for life, plus 0.75% to age 65
LT-8(65) Benefit Program:	1.50% for life, plus 0.50% to age 65
L-9 Benefit Program:	1.60% for life
LT-10(65) Benefit Program:	1.60% for life, 0.40% to age 65
L-12 Benefit Program:	1.75% for life
LT-14(65) Benefit Program:	1.75% for life, 0.25% to age 65
L-6 Benefit Program:	2.00% for life
L-11 Benefit Program:	2.50% for life

The only LT benefit programs available for adoption after August 1, 1994 are the LT(65) programs.

Benefit programs L-9 and LT-10(65) are unavailable for adoption after August 1, 2005.

Benefit program L-11 is only available to groups not covered by Social Security.

Subsequent to joining the System the governing body can elect to change benefit programs for the employees, but not more often than once every 2 years.



## Missouri LocAl Government Employees Retirement System Brief Summary of LAGERS Benefits and Conditions Evaluated and/or Considered Through February 28, 2022 (Section References are to RSMo) (Continued)

*Early Allowance*. Section 70.670. A member may retire with an early allowance after both (i) completing 5 years of credited service, and (ii) attaining age 55 if a general employee or age 50 if a police, public safety or fire employee.

The early allowance amount, payable monthly for life, is computed in the same manner as an age & service allowance, based upon the service and earnings record to time of early retirement, but reduced to reflect the fact that the age when payments begin is younger than the minimum service retirement age. The amount of the reduction is 1/2% of 1% (.005) for each month the age at retirement is younger than the minimum service retirement age.

**Deferred Allowance**. Section 70.675. If a member leaves LAGERS-covered employment (i) before attaining the early retirement age, and (ii) after completing 5 years of credited service, the member becomes eligible for a deferred allowance; provided the former member lives to the minimum service retirement age and does not withdraw the accumulated contributions.

The deferred allowance amount, payable monthly for life from the minimum service retirement age, is computed in the same manner as an age & service allowance, based upon the service and earnings record to time of leaving LAGERS coverage.

Deferred allowances are also payable any time after reaching the early retirement age, with the reduction for early retirement noted above.

**Non-Duty Disability Allowance**. Section 70.680. A member with 5 or more years of credited service who becomes totally and permanently disabled from other than duty-connected causes becomes eligible to receive a non-duty disability allowance computed in the same manner as an age & service allowance, based upon the service & earnings record to time of disability.

**Duty Disability Allowance**. Section 70.680. A member regardless of credited service who becomes totally and permanently disabled from duty-connected causes becomes eligible to receive a duty disability allowance computed in the same manner as an age & service allowance, based upon the earnings record to time of disability but based upon the years of credited service the member would have completed had the member continued in LAGERS-covered employment to age 60.

**Death-in-Service**. Section 70.661. Upon the death of a member who had completed 5 years of credited service, the eligible surviving dependents receive the following benefits:

- (a) The surviving spouse receives an allowance equal to the Option A allowance (joint and 75% survivor benefit) computed based upon the deceased members' service & earnings record to time of death.
- (b) When no spouse benefit is payable, the dependent children under age 18 (age 23 if they are full-time students) each receive an equal share of 60% of an age & service allowance computed based upon the deceased member's service & earnings record to time of death.



## Missouri LocAl Government Employees Retirement System Brief Summary of LAGERS Benefits and Conditions Evaluated and/or Considered Through February 28, 2022 (Section references are to RSMo) (Concluded)

(c) If the death is determined to be duty related, the 5-year service requirement is waived and the benefit is based on years of credited service the member would have completed had the member continued in LAGERS-covered employment to age 60.

**Benefit Changes After Retirement**. Section 70.655. For retirements effective after September 28, 1975, there is an annual redetermination of monthly benefit amount, beginning the October first following 12 months of retirement. As of each October first, the amount of each eligible benefit is redetermined as follows:

- (a) Subject to the maximum in (b), the redetermined amount is the amount otherwise payable multiplied by: 100% plus up to 4%, as determined by the LAGERS Board of Trustees, for each full year of retirement.
- (b) The redetermined amount may not exceed the amount otherwise payable multiplied by the ratio of the Consumer Price Index for the immediately preceding month of June to the Consumer Price Index for the month of June immediately preceding retirement.

**Member Contributions.** Sections 70.690 & 70.705. Each member contributes a percent of compensation beginning after completion of sufficient employment for 6 months of credited service. The law governing LAGERS has a provision for the adoption of a 2%, 4% or 6% member contribution rate.

If a member leaves LAGERS-covered employment before an allowance is payable, the accumulated contributions are refunded to the member. If the member dies, his accumulated contributions are refunded to a designated beneficiary.

The law governing LAGERS also has a provision for the adoption of a 0% plan in which the full cost of LAGERS participation is paid by the employer. Adoption of the 0% plan may be done at the time of membership or a later date; however, a change in the member contribution rate may not be made more frequently than every 2 years. Under the 0% plan there is no individual account maintained for each employee and no refund of contributions if an employee terminates before being eligible for a benefit.

*Employer Contributions*. Section 70.730. Each employer contributes the remainder amounts necessary to finance the employees' participation in LAGERS. Contributions to LAGERS are determined based upon level percent-of-payroll principles, so that contribution rates do not have to increase over decades of time.



#### **Benefit Programs in Effect as of February 28, 2022**

#### Benefit programs now available to each employer are:

L-1, since 1967	L-6, since 1987	L-11, since 2000
L-3, since 1975	L-7, since 1988	L-12, since 2005
LT-4, since 1977	LT-8, since 1988	LT-14(65), since 2005
LT-4(65), since 1994	LT-8(65), since 1994	Non-Contributory, since 1983
LT-5, since 1977	L-9, since 1995	3-Year Final Average Salary (FAS), since 1984
LT-5(65), since 1994	LT-10(65) since 1995	Rule of 80, since 1988

The only LT benefit programs that can be adopted after August 1, 1994 are the LT(65) programs. Benefit programs L-9 and LT-10(65) are unavailable for adoption after August 1, 2005. Please see pages E-1 through E-3 for a summary of LAGERS provisions.

When the 2022 actuarial valuations were made, the Benefit Programs evaluated were as follows:

											Benef	it Prog	rams													
					0	% Men	nber Co	ontribu	tion R			0					2	% Mer	nber C	ontrib	ution	Rate				
FAS	Groups	L-1	L-3	LT-4	LT-5	L-6	L-7	LT-8	L-9	LT-10	L-11	L-12	LT-14	L-1	L-3	LT-4	LT-5	L-6	L-7	LT-8	L-9	LT-10	L-11	L-12	LT-14	Totals
5 yr.	General	37	33	1	2	43	46	6	2	2		9	2	1				1								185
	Police	15	16	1	1	22	28	3	1		1	5														93
	Fire		4			12	9	2			1	4						1								33
	Public Safety	_	1	_	1	_	_	1	_	_	_	_	_	_				_								3
	Totals	52	54	2	4	77	83	12	3	2	2	18	2	1				2								314
3 yr.	General	15	19		2	73	118	16	5	6	4	37	7		1			1	1					1		306
	Police	4	10		2	34	19	13	3	2	1	22	5		1			1	1					1		119
	Fire	2	4		1	15	4	9			5	8	3						1							52
	Public Safety	_	1		_	_	_	_	_	_	_	1	_		_			_	_					_		2
	Totals	21	34		5	122	141	38	8	8	10	68	15		2			2	3					2		479
					4	% Men	nber Co	ontribu	tion R	ate							6	% Mer	nber C	ontrib	ution	Rate				
FAS	Groups	L-1	L-3	LT-4	LT-5	L-6	L-7	LT-8	L-9	LT-10	L-11	L-12	LT-14	L-1	L-3	LT-4	LT-5	L-6	L-7	LT-8	L-9	LT-10	L-11	L-12	LT-14	Totals
5 yr.	General	66	32	3	1	35	36	5	2			6	1					2	1					1		191
	Police	25	14			18	15	2			1	3						1						1		80
	Fire	6	5			15	9				1	1														37
	Public Safety	1	_	_	_	1	_	_	_		_	_	_					_	_					_		2
	Totals	98	51	3	1	69	60	7	2		2	10	1					3	1					2		310
3 yr.	General	26	24	1		39	39	3	4	2	1	3							1							143
	Police	13	6	1		19	14	2	2		2	1							1							61
	Fire	2	1			8	2	1			2	1														17
	Public Safety	1	_	_		_	_	_	_	_	_	_							1							2
	Totals	42	31	2		66	55	6	6	2	5	5							3							223

The above LT columns include both the LT(62) and LT(65) benefit programs. The table includes 81 groups with no active members. The table does not include 9 legacy plan groups.



# **SECTION F**

**PARTICIPANT DATA** 

#### Participating Employers Evaluated as of February 28, 2022

Type of Group	Number of Participating Employers
General Only	429
Police Only	2
Fire Only	20
Public Safety Only	5
General and Police	248
General and Fire	35
General and Public Safety	3
General and Police and Fire	69
General and Police and Public Safety	1
Total	812

#### Active and Inactive Members in Valuations as of February 28, 2022

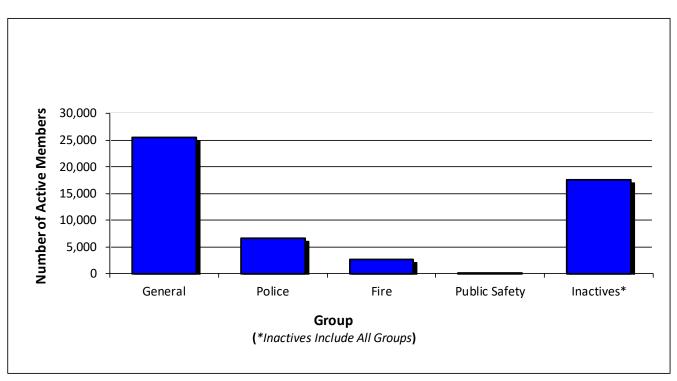
	Num	ber of	
		Valuation	Annual
Classification	Members	Groups*	Payroll
Active Members			
General	25,530	792	\$1,307,557,034
Police	6,652	320	391,136,279
Fire	2,739	124	176,454,360
Public Safety	108	9	5,341,156
Total Actives	35,029	1,245	\$1,880,488,829
Inactive Members #	<u>    17,613 </u>		
Total Members	52,642		

\* Each Police group, each Public Safety group and each Fire group is evaluated separately. Each General group is evaluated separately, but also may be broken into sub-groups for separate financial experience if the employer desires separate employer rates for internal accounting purposes.

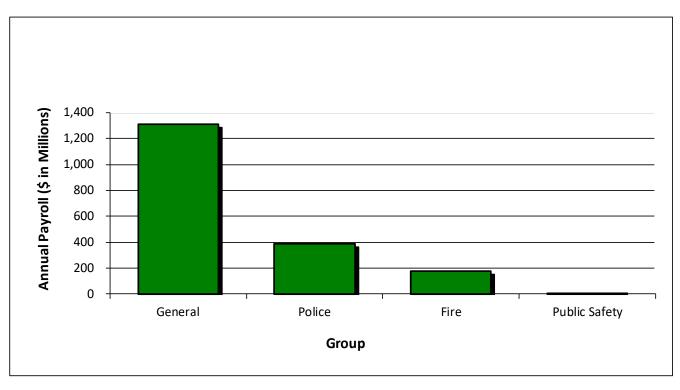
# Inactive members are individuals who terminated employment after 5 or more years of LAGERS service, with rights to a deferred benefit commencing at age 60 (age 55 for Police, Public Safety and Fire members). In addition, members who terminated with one employer and have worked or are now working for another LAGERS-covered employer are included in this number count ("linked members"). There are 12,403 linked records included in the above total.



#### **Active Members by Group**

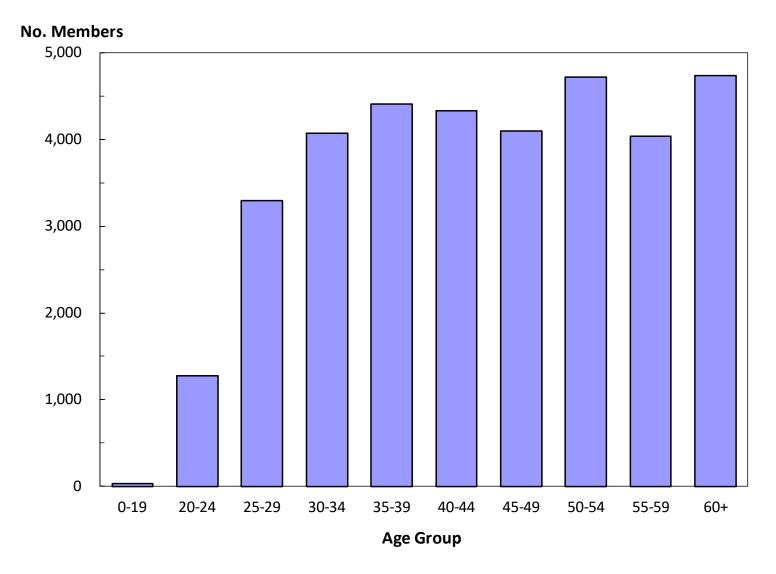


#### **Annual Payroll by Group**





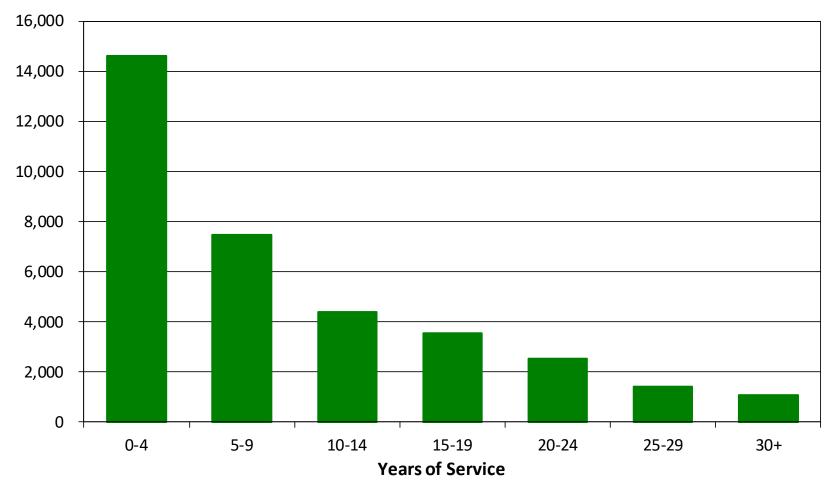
## Distribution of Active Members by Age as of February 28, 2022





#### Distribution of Active Members by Service as of February 28, 2022

No. Members





## General Members - Men Active as of February 28, 2022 by Attained Age and Years of Service

		Years	of Serv	Totals					
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
Under 20	21							21	\$ 741,036
20-24	565	5						570	21,884,028
25-29	871	179	3					1,053	45,369,314
30-34	795	430	98	3				1,326	63,779,377
35-39	665	476	275	130	6			1,552	83,266,053
40-44	585	390	297	264	134	3		1,673	97,030,586
45-49	438	364	230	270	211	85	0	1,598	96,392,162
50-54	484	334	278	260	265	215	56	1,892	118,231,211
55-59	474	336	244	270	244	157	206	1,931	113,854,917
60	77	71	37	58	42	34	50	369	21,340,667
61	97	57	46	52	40	32	46	370	21,714,939
62	68	62	45	52	37	21	46	331	18,278,613
63	68	44	35	24	24	18	26	239	13,312,580
64	44	49	33	29	27	13	35	230	13,181,346
65	44	39	30	25	26	5	26	195	11,184,487
66	35	20	16	19	10	12	14	126	7,359,950
67	25	18	12	9	6	5	11	86	4,314,290
68	22	15	15	8	5	5	8	78	4,150,345
69	12	21	8	6	1	5	5	58	2,942,127
70 & Over	67	57	43	27	19	8	20	241	11,155,100
Totals	5,457	2,967	1,745	1,506	1,097	618	549	13,939	\$769,483,128

While not used in the financial computations, the following *group averages* are computed and shown because of their general interest.

Age: 46.2 years Benefit Service: 10.3 years Annual Pay: \$55,204



## General Members - Women Active as of February 28, 2022 by Attained Age and Years of Service

		Years	of Servi		Totals				
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
Under 20	6							6	\$ 175,291
20-24	320	1						321	11,657,808
25-29	835	96	0					931	37,296,683
30-34	735	354	40	0				1,129	48,881,375
35-39	635	365	175	60	2			1,237	56,755,432
40-44	572	340	220	177	53	1		1,363	65,923,268
45-49	480	307	202	142	131	36	1	1,299	64,173,753
50-54	541	333	234	196	206	116	31	1,657	83,346,254
55-59	464	333	206	218	168	108	113	1,610	76,722,702
60	79	84	43	38	35	25	22	326	15,267,749
61	73	53	52	41	33	25	18	295	14,062,260
62	88	56	40	42	20	20	26	292	13,422,087
63	55	43	45	39	30	19	26	257	12,238,085
64	62	47	29	28	35	16	15	232	10,411,523
65	19	32	26	21	30	10	12	150	7,041,082
66	21	25	20	16	12	9	9	112	5,253,518
67	19	19	12	10	7	4	5	76	3,362,015
68	18	16	11	9	6	5	7	72	3,348,422
69	14	12	8	4	2	3	4	47	1,942,869
70 & Over	30	42	39	34	10	8	16	179	6,791,730
Totals	5,066	2,558	1,402	1,075	780	405	305	11,591	\$538,073,906

While not used in the financial computations, the following *group averages* are computed and shown because of their general interest.

Age: 46.7 years Benefit Service: 9.1 years Annual Pay: \$46,422



## Police Members Active as of February 28, 2022 by Attained Age and Years of Service

		Year	s of Ser	vice to \	/aluatio	n Date			Totals
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
Under 20	1							1	\$ 2,674
20-24	260	0						260	11,580,123
25-29	840	102	0					942	45,998,671
30-34	682	411	56	0				1,149	59,939,736
35-39	469	346	236	61	0			1,112	64,281,286
40-44	242	188	225	186	43	0		884	54,040,627
45-49	179	129	129	167	202	31	0	837	54,668,808
50-54	141	123	106	119	154	151	24	818	56,879,342
55-59	90	30	46	45	46	55	56	368	25,049,303
60	14	12	5	5	5	6	6	53	3,541,373
61	11	3	5	4	1	0	9	33	2,160,417
62	8	5	5	4	5	3	4	34	2,301,313
63	7	8	3	1	2	2	11	34	2,212,846
64	7	5	1	2	3	1	7	26	1,886,447
65	6	5	2	2	1	1	9	26	1,790,482
66	5	4	3	1	2	2	5	22	1,497,779
67	4	5	0	1	1	0	2	13	735,635
68	1	1	3	1	0	1	3	10	631,323
69	0	1	0	2	1	1	1	6	407,131
70 & Over	4	6	1	2	6	1	4	24	1,530,963
Totals	2,971	1,384	826	603	472	255	141	6,652	\$391,136,279

While not used in the financial computations, the following *group averages* are computed and shown because of their general interest.

Age: 40.2 years Benefit Service: 8.9 years Annual Pay: \$58,800



## Fire Members Active as of February 28, 2022 by Attained Age and Years of Service

		Years	of Serv	ice to V	aluatior	n Date			Totals
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
Under 20	1							1	\$ 41,804
20-24	116	0						116	5,087,797
25-29	291	54	0					345	17,167,577
30-34	284	149	24	0				457	24,624,661
35-39	164	162	129	44	0			499	31,177,117
40-44	96	95	112	87	15	0		405	26,849,389
45-49	47	34	80	106	65	21	0	353	26,249,447
50-54	40	28	30	84	82	64	15	343	27,165,957
55-59	11	7	8	23	20	27	31	127	10,606,783
60	2	1	3	4	5	2	4	21	1,897,436
61	3	2	2	4	3	2	4	20	1,558,538
62	1	1	2	0	0	2	6	12	975,407
63	5	0	2	2	0	0	2	11	958,067
64	0	1	2	1	1	0	1	6	510,889
65	2	0	0	2	0	2	5	11	800,943
66	0	1	0	0	0	0	2	3	296,933
67	0	0	0	1	0	0	0	1	89,699
68	0	0	0	0	0	0	0	0	0
69	0	0	0	1	0	0	0	1	68,432
70 & Over	0	0	1	1	0	0	5	7	327,484
Totals	1,063	535	395	360	191	120	75	2,739	\$176,454,360

While not used in the financial computations, the following *group averages* are computed and shown because of their general interest.

Age: 40.0 years Benefit Service: 10.1 years Annual Pay: \$64,423



## Public Safety Members Active as of February 28, 2022 by Attained Age and Years of Service

		Years o	of Servic	e to Va	luation	Date			Totals
Attained									Valuation
Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No.	Payroll
Under 20	0							0	\$0
20-24	10	0						10	353,224
25-29	18	5	0					23	933,350
30-34	3	6	3	0				12	670,779
35-39	9	1	2	3	0			15	784,741
40-44	3	5	2	1	2	0		13	749,863
45-49	7	4	2	1	0	0	0	14	645,260
50-54	3	3	2	1	1	1	0	11	623,008
55-59	1	1	0	1	1	1	0	5	319,082
60	2	0	0	0	0	0	0	2	96,330
61	0	0	0	1	0	0	0	1	52,528
62	0	0	0	0	0	0	0	0	0
63	1	0	0	0	0	0	0	1	49,336
64	0	0	0	0	0	0	0	0	0
65	0	0	0	0	0	0	0	0	0
66	0	0	0	0	0	0	0	0	0
67	0	0	0	0	0	0	0	0	0
68	0	0	0	0	0	0	0	0	0
69	0	0	0	0	0	0	0	0	0
70 & Over	1	0	0	0	0	0	0	1	63,655
Totals	58	25	11	8	4	2	0	108	\$5,341,156

While not used in the financial computations, the following *group averages* are computed and shown because of their general interest.

Age: 38.6 years Benefit Service: 6.5 years Annual Pay: \$49,455



## Participating Employers and Members in Valuations 10-Year Comparative Statement

	Numbe	r of	of Active Members				
Valuation Date	Participating Employers	Valuation Groups	Number	Annual Payroll	Average Pay	% Increase	Inflation Increase % (C.P.I.)
2-28-2013	640	1,031	32,840	\$1,395,261,077	\$42,487	2.2%	2.0%
2-28-2014	654	1,055	33,205	1,456,008,487	43,849	3.2	1.1
2-28-2015	663	1,062	33,104	1,462,218,216	44,170	0.7	0.0
2-29-2016	667	1,067	33,335	1,507,588,470	45,225	2.4	1.0
2-28-2017	681	1,078	33,633	1,555,729,666	46,256	2.3	2.7
2-28-2018	704	1,116	34,053	1,616,895,524	47,482	2.7	2.2
2-28-2019	730	1,141	34,523	1,682,772,357	48,744	2.7	1.5
2-29-2020	789	1,207	35,248	1,787,038,817	50,699	4.0	2.3
2-28-2021	801	1,225	35,380	1,816,911,441	51,354	1.3	1.7
2-28-2022	812	1,245	35,029	1,880,488,829	53,684	4.5	7.9
			10-Y	ear Compound Ave	rage	2.6%	2.2%



## Active Members in Valuations - Group Averages (Averages Not Used in Valuations; Computed and Shown Because of General Information Value)

					Inflation		
	Valuation	No. of	(In Y	'ears)	Annual P	Payroll	Increase %
Group	at 2-28	Members	Age	Service	Average	Change	(C.P.I)
General - Men	2013	13,714	46.4	11.0	\$ 44,541	+2.3	+2.0
	2014	13,761	46.5	11.0	46,048	+3.4	+1.1
	2015	13,712	46.4	11.0	46,269	+0.5	+0.0
	2016	13,800	46.5	11.0	47,395	+2.4	+1.0
	2017	13,906	46.4	10.8	48,193	+1.7	+2.7
	2018	14,010	46.4	10.6	49,407	+2.5	+2.2
	2019	13,972	46.3	10.6	50,592	+2.4	+1.5
	2020	14,257	46.2	10.3	52,495	+3.8	+2.3
	2021	14,230	46.1	10.3	53,051	+1.1	+1.7
	2022	13,939	46.2	10.3	55,204	+4.1	+7.9
General - Women	2013	11,245	47.0	9.9	36,411	+2.3	+2.0
	2014	11,291	47.1	9.9	37,442	+2.8	+1.1
	2015	11,268	47.0	9.9	37,821	+1.0	+0.0
	2016	11,316	46.9	9.9	38,819	+2.6	+1.0
	2017	11,313	46.9	9.8	39,875	+2.7	+2.7
	2018	11,441	46.8	9.7	41,008	+2.8	+2.2
	2019	11,579	46.7	9.5	42,086	+2.6	+1.5
	2020	11,753	46.6	9.3	43,675	+3.8	+2.3
	2021	11,744	46.7	9.3	44,356	+1.6	+1.7
	2022	11,591	46.7	9.1	46,422	+4.7	+7.9

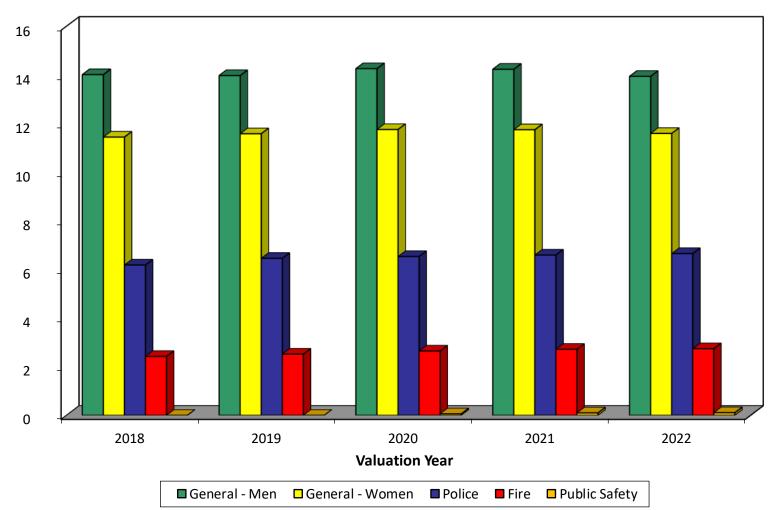


## Active Members in Valuations - Group Averages (Averages Not Used in Valuations; Computed and Shown Because of General Information Value) - Concluded

				Inflation			
	Valuation	No. of	(In Y	'ears)	Annual P	Payroll	Increase %
Group	at 2-28	Members	Age	Service	Average	Change	(C.P.I)
Police	2013	5,784	40.4	9.5	\$ 45,885	+1.9	+2.0
	2014	5,982	40.4	9.3	47,279	+3.0	+1.1
	2015	5 <i>,</i> 956	40.4	9.4	47,742	+1.0	+0.0
	2016	6,057	40.3	9.4	48,600	+1.8	+1.0
	2017	6,101	40.2	9.3	49,765	+2.4	+2.7
	2018	6,181	40.3	9.2	51,151	+2.8	+2.2
	2019	6 <i>,</i> 456	40.2	9.3	52,767	+3.2	+1.5
	2020	6,530	40.3	9.4	55,450	+5.1	+2.3
	2021	6,591	40.3	9.2	55,939	+0.9	+1.7
	2022	6,652	40.2	8.9	58,800	+5.1	+7.9
Fire	2013	2,097	40.5	11.2	52,259	+1.0	+2.0
	2014	2,171	40.8	11.2	53,782	+2.9	+1.1
	2015	2,168	40.7	11.2	54,088	+0.6	+0.0
	2016	2,162	40.8	11.2	55,456	+2.5	+1.0
	2017	2,313	40.6	10.8	56,569	+2.0	+2.7
	2018	2,421	40.2	10.4	57,563	+1.8	+2.2
	2019	2,516	40.2	10.6	58,795	+2.1	+1.5
	2020	2,645	40.1	10.3	60,706	+3.3	+2.3
	2021	2,715	40.0	10.0	61,711	+1.7	+1.7
	2022	2,739	40.0	10.1	64,423	+4.4	+7.9
Public Safety	2020	63	38.8	8.0	42,150	+0.0	+2.3
	2021	100	39.2	7.2	48,285	+14.6	+1.7
	2022	108	38.6	6.5	49,455	+2.4	+7.9



#### Active Members by Group 2018-2022



Members (Thousands)



### Retirants and Beneficiaries Added to and Removed from Rolls 10-Year Comparative Statement

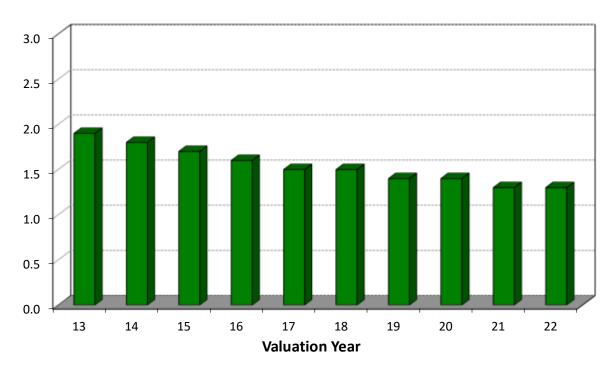
	Ad	ded to Rolls	Rem	oved from Rolls	Roll	s End of Year			Retired Lives to Active N	
Year Ended	No.	Annual Allowances*	No.	Annual Allowances	No.	Annual Allowances	% Incr. in Annual Allowances	Average Annual Allowances	Active Members Per Benefit Recipient	Allowances as Percents of Active Payroll
2-28-2013	1,524	\$20,204,275	504	\$ 4,963,681	17,503	\$184,411,123	9.0%	\$ 10,536	1.9	13.2%
2-28-2014	1,586	20,455,414	587	5,265,017	18,502	199,601,520	8.2	10,788	1.8	13.7
2-28-2015	1,698	25,056,006	632	5,764,961	19,568	218,892,566	9.7	11,186	1.7	15.0
2-29-2016	1,715	21,160,239	634	6,604,522	20,649	233,448,283	6.6	11,306	1.6	15.5
2-28-2017	1,817	24,889,736	686	6,826,899	21,780	251,511,120	7.7	11,548	1.5	16.2
2-28-2018	1,898	30,005,238	760	7,909,356	22,918	273,607,002	8.8	11,939	1.5	16.9
2-28-2019	1,909	33,269,236	691	7,232,130	24,136	299,644,108	9.5	12,415	1.4	17.8
2-29-2020	1,914	30,831,382	762	8,309,766	25,288	322,165,724	7.5	12,740	1.4	18.0
2-28-2021	2,105	32,183,547	972	10,464,999	26,421	343,884,272	6.7	13,016	1.3	18.9
2-28-2022	2,200	44,035,181	908	10,337,555	27,713	377,581,898	9.8	13,625	1.3	20.1

\* Includes post-retirement adjustments.

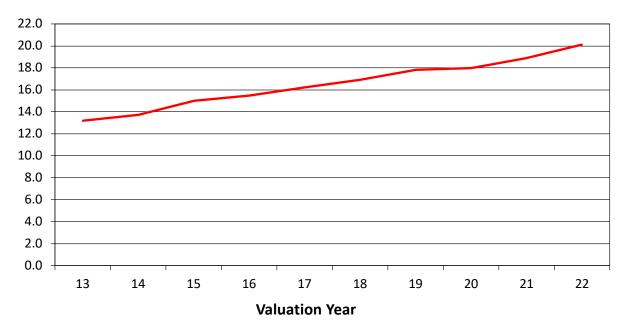


## Retirants and Beneficiaries Comparative Data

#### **Active Members Per Benefit Recipient**



#### Allowances as % of Active Pay





## Retirants and Beneficiaries on Rolls as of February 28, 2022 by Disbursing Fund and Type of Benefit Being Paid

Type of Benefit	Number#	Annual Allowances
Service Early & Deferred		
Life Option	12,210	\$162,068,386
Option A	4,878	73,305,933
Option B	3,369	66,284,907
Option C	2,872	27,893,000
Beneficiary Receiving	<u>    1,813 </u>	15,524,812
Totals	25,142	345,077,038
Duty Disability		
Life Option	432	9,444,680
Option A	148	2,669,597
Option B	100	2,257,477
Option C	67	1,057,174
Totals	747	15,428,928
Non-Duty Disability		
Life Option	366	4,172,403
Option A	193	2,086,853
Option B	90	1,194,829
Option C	82	782,974
Totals	731	8,237,059
Beneficiary Receiving	280	2,367,387
Total Disability	1,758	26,033,374
Death-In-Service		
Spouse Receiving	806	6,462,810
Children Receiving	7	8,676
Totals	813	6,471,486
Totals	27,713	\$377,581,898

# Legacy retirees with optional forms of payment not typical to LAGERS are included above with similar benefit types. Currently, there are seventeen service retirees with 100% Joint and Survivor included with Option A, two service retirees with 66 2/3% Joint and Survivor included with Option B and one service retiree with a 20-Year Certain Only included with Option C.



# **SECTION G**

COMPUTED EMPLOYER CONTRIBUTIONS: SUMMARY OF COMPUTED INDIVIDUAL RATES

		Number	of Valuation	n Groups	
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-1					
General	6	6	9	27	48
Police	1	3	4	7	15
Fire	0	0	0	2	2
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
, Total	7	9	13	36	65
Benefit Program L-3					
General	7	6	8	27	48
Police	1	4	5	15	25
Fire	0	1	1	3	5
Public Safety	<u>0</u>	<u>o</u>	<u>0</u>	<u>2</u>	<u>2</u>
, Total	8	11	14	47	80
Benefit Program LT-4(62)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-4(65)					
General	0	0	0	1	1
Police	0	0	1	0	1
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	1	1	2
Benefit Program LT-5(62)					
General	1	0	0	0	1
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	1	0	0	0	1
Benefit Program LT-5(65)					
General	0	1	1	1	3
Police	1	0	1	1	3
Fire	1	0	0	0	1
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>1</u>	<u>1</u>
Total	2	1	2	<u>1</u> 3	8

#### Computed Employer Contributions: 0% Member Contribution Rate by Valuation Groups as of February 28, 2022



#### Computed Employer Contributions: 0% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Continued)

		Number	of Valuation	n Groups	
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-6					
General	3	2	3	107	115
Police	2	0	3	51	56
Fire	1	0	1	21	23
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	6	2	7	179	194
Benefit Program L-7					
General	5	7	32	112	156
Police	1	4	14	22	41
Fire	0	2	1	8	11
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	6	13	47	142	208
Benefit Program LT-8(62)					
General	0	0	0	1	1
Police	0	0	0	1	1
Fire	0	0	0	1	1
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u> 3
Total	0	0	0	3	3
Benefit Program LT-8(65)					
General	0	2	7	10	19
Police	1	0	2	11	14
Fire	1	1	1	7	10
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>1</u>	<u>1</u>
Total	2	3	10	29	44
Benefit Program L-9					
General	2	1	1	3	7
Police	1	0	0	2	3
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	3	1	1	5	10
Benefit Program LT-10(65)					
General	1	1	1	5	8
Police	1	0	0	1	2
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	2	1	1	6	10



#### Computed Employer Contributions: 0% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Concluded)

		Number	of Valuation	n Groups	
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-11					
General	0	0	0	4	4
Police	0	0	0	2	2
Fire	0	0	0	6	6
Public Safety	<u>o</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	12	12
Benefit Program L-12					
General	2	1	6	36	45
Police	2	2	4	17	25
Fire	1	2	1	7	11
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>1</u>	<u>1</u>
Total	<u>0</u> 5	5	11	61	82
Benefit Program LT-14(65)					
General	0	0	2	7	9
Police	1	0	0	4	5
Fire	0	0	0	3	3
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	1	0	2	14	17
Totals*	43	46	109	538	736

\* There are forty-five 0% Member Contribution Rate groups presently without active members. They are not included in the totals.



		Number	of Valuation	n Groups	
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-1					
General	0	1	0	0	1
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	1	0	0	1
Benefit Program L-3					
General	0	0	0	1	1
Police	0	0	0	1	1
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>o</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	2	2
Benefit Program LT-4(62)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-4(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-5(62)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>o</u>	<u>0</u> 0	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-5(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	0 0	<u>o</u>	<u>0</u> 0	<u>0</u>	<u>0</u> 0
Total	0	0	0	0	0

#### Computed Employer Contributions: 2% Member Contribution Rate by Valuation Groups as of February 28, 2022



#### Computed Employer Contributions: 2% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Continued)

	Number of Valuation Groups				
	Under 2.00- 5.00- Over				
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-6					
General	0	0	1	1	2
Police	0	0	0	1	1
Fire	0	0	0	1	1
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	1	3	4
Benefit Program L-7					
General	0	0	0	1	1
Police	1	0	0	0	1
Fire	0	0	0	1	1
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	1	0	0	2	3
Benefit Program LT-8(62)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-8(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program L-9					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-10(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0



#### Computed Employer Contributions: 2% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Concluded)

	Number of Valuation Groups				
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-11					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program L-12					
General	0	0	0	1	1
Police	0	0	0	1	1
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	2	<u>0</u> 2
Benefit Program LT-14(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Totals	1	1	1	9	12



	Number of Valuation Groups					
	Under 2.00- 5.00-			Over		
Group	2.00%	4.99%	7.99%	8.00%	Totals	
Benefit Program L-1						
General	31	18	19	16	84	
Police	13	11	5	2	31	
Fire	2	3	1	2	8	
Public Safety	<u>0</u>	<u>0</u>	2	<u>0</u>	<u>2</u>	
Total	46	32	27	20	125	
Benefit Program L-3						
General	13	13	11	18	55	
Police	5	6	3	2	16	
Fire	2	0	2	1	5	
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
Total	20	19	16	21	76	
Benefit Program LT-4(62)						
General	0	0	0	0	0	
Police	0	0	0	0	0	
Fire	0	0	0	0	0	
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
Total	0	0	0	0	0	
Benefit Program LT-4(65)						
General	1	2	0	1	4	
Police	0	0	0	0	0	
Fire	0	0	0	0	0	
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
Total	1	2	0	1	4	
Benefit Program LT-5(62)						
General	0	0	0	0	0	
Police	0	0	0	0	0	
Fire	0	0	0	0	0	
Public Safety	<u>o</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
Total	0	0	0	0	0	
Benefit Program LT-5(65)						
General	0	0	0	0	0	
Police	0	0	0	0	0	
Fire	0	0	0	0	0	
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
Total	0	0	0	0	0	

#### Computed Employer Contributions: 4% Member Contribution Rate by Valuation Groups as of February 28, 2022



#### Computed Employer Contributions: 4% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Continued)

	Number of Valuation Groups						
	Under	2.00- 5.00- Over					
Group	2.00%	4.99%	7.99%	8.00%	Totals		
Benefit Program L-6							
General	2	7	9	55	73		
Police	4	4	5	23	36		
Fire	2	1	0	17	20		
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>1</u>	<u>1</u>		
Total	8	12	14	96	130		
Benefit Program L-7							
General	14	21	19	19	73		
Police	6	9	5	6	26		
Fire	0	1	2	7	10		
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>		
Total	20	31	26	32	109		
Benefit Program LT-8(62)							
General	1	0	0	0	1		
Police	0	0	0	0	0		
Fire	0	0	0	0	0		
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>		
Total	1	0	0	0	1		
Benefit Program LT-8(65)							
General	2	0	2	3	7		
Police	1	2	0	0	3		
Fire	0	1	0	0	1		
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>		
Total	3	3	2	3	11		
Benefit Program L-9							
General	3	0	0	3	6		
Police	1	0	0	0	1		
Fire	0	0	0	0	0		
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>		
Total	4	0	0	3	7		
Benefit Program LT-10(65)							
General	0	0	1	1	2		
Police	0	0	0	0	0		
Fire	0	0	0	0	0		
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>		
Total	0	0	1	1	2		



#### Computed Employer Contributions: 4% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Concluded)

	Number of Valuation Groups				
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-11					
General	0	0	0	1	1
Police	0	0	0	3	3
Fire	0	0	0	3	3
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	7	<u>0</u> 7
Benefit Program L-12					
General	0	1	2	6	9
Police	0	0	2	2	4
Fire	0	0	1	1	2
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	1	5	9	15
Benefit Program LT-14(65)					
General	0	0	1	0	1
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	1	0	1
Totals*	103	100	92	193	488

\* There are thirty-six 4% Member Contribution Rate groups presently without active members. They are not included in the totals.



		Number	of Valuation	n Groups	
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-1					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program L-3					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>o</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-4(62)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-4(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-5(62)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>o</u>	<u>0</u> 0	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-5(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u> 0	<u>o</u>	<u>0</u> 0	<u>0</u>	<u>0</u> 0
Total	0	0	0	0	0

## Computed Employer Contributions: 6% Member Contribution Rate by Valuation Groups as of February 28, 2022



## Computed Employer Contributions: 6% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Continued)

		Number	of Valuation	n Groups	
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-6					
General	0	0	0	2	2
Police	0	0	0	1	1
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	3	3
Benefit Program L-7					
General	0	1	1	0	2
Police	0	1	0	0	1
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>1</u>	<u>0</u>	<u>0</u>	<u>1</u>
Total	0	<u>1</u> 3	1	0	4
Benefit Program LT-8(62)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-8(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program L-9					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program LT-10(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0



## Computed Employer Contributions: 6% Member Contribution Rate by Valuation Groups as of February 28, 2022 (Concluded)

		Number	of Valuation	n Groups	
	Under	2.00-	5.00-	Over	
Group	2.00%	4.99%	7.99%	8.00%	Totals
Benefit Program L-11					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Benefit Program L-12					
General	0	0	0	1	1
Police	0	0	0	1	1
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	2	<u>0</u> 2
Benefit Program LT-14(65)					
General	0	0	0	0	0
Police	0	0	0	0	0
Fire	0	0	0	0	0
Public Safety	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	0	0	0	0	0
Totals	0	3	1	5	9



**SECTION H** 

**A**PPENDIX

## Summary of Assumptions Used For LAGERS Actuarial Valuations Assumptions Adopted By LAGERS Board After Consulting With Actuary

**The actuarial assumptions used** in making the valuations are shown in this Appendix of the report. In accordance with Section 70.605, subsection 14 of the Revised Statutes of Missouri, the Board adopts the actuarial assumptions after receiving the advice of its actuary. The assumptions used in performing the valuations were adopted by the Board in conjunction with a five-year investigation for the period ending February 29, 2020. A report of this investigation was issued March 9, 2021. The actuarial assumptions represent estimates of future experience.

ECONOMIC ASSUMPTIONS -----

*The investment return rate* used in making the valuations was 7.00% per year, compounded annually (net after investment expenses). The real rate of return is the portion of total investment return which is more than the wage inflation rate. Considering wage inflation recognition of 2.75%, the 7.00% investment return rate translates to an assumed real rate of return of 4.25%. The price inflation component of the investment return rate and the wage inflation rate is assumed to be 2.25%. Adopted 2021.

**Pay increase assumptions** for individual active members are shown for sample ages on pages H-4 and H-5. Part of the assumption for each age is for merit and/or seniority increase, and the other 2.75% recognizes wage inflation. Adopted 2021.

*The active member payroll* is assumed to increase 2.75% annually, which is the portion of the individual pay increase assumptions attributable to wage inflation. Adopted 2021.

Post-retirement increases are assumed to be 2.00%, compounded annually.

*The number of active members* per employer is assumed to continue at the present number. Adopted 1967.

The *healthy retiree mortality tables*, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubG-2010 Retiree Mortality Table for males and females. The **disabled retiree mortality tables**, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubNS-2010 Disabled Retiree Mortality Table for males and females. The **pre-retirement mortality tables** used were 75% of the PubG-2010 Employee Mortality Table for males and females of General groups and 75% of the PubS-2010 Employee Mortality Table for males of Police, Fire and Public Safety groups. Mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scale to the above described tables. Related values are shown on page H-3. Adopted 2021.

The probabilities of age and service retirement are shown on page H-3. Adopted 2021.

The probabilities of withdrawal from service and death-in-service are shown for sample ages on pages H-4 and H-5. It is assumed that all members contributing the 2% member contribution rate and terminating with less than 5 years of service, and a percentage (General and Public Safety: 40% grading to 10%, Other: 40% grading to 5%; grading from age 25 to early retirement age) of members terminating after attaining 5 or more years of service, withdraw their contributions and forfeit any vested employer-financed benefit. It is assumed that all members contributing the 4% member contribution rate and terminating with less than 5 years of service, and a percentage (General and Public Safety: 50% grading to 15%, Other: 45% grading to 10%; grading from age 25 to early retirement age) of more years of service, withdraw their contributions and forfeit any to 15%, Other: 45% grading to 10%; grading from age 25 to early retirement age) of members terminating 5 or more years of service, and a percentage (General and Public Safety: 50% grading to 15%, Other: 45% grading to 10%; grading from age 25 to early retirement age) of members terminating 5 or more years of service, withdraw their contributions and forfeit any vested benefit. It is assumed that all members contributions and forfeit any vested benefit. It is assumed that all members the 6% member



contribution rate and terminating with less than 5 years of service, and a percentage (General and Public Safety: 60% grading to 20%, Other: 50% grading to 15%; grading from age 25 to early retirement age) of members terminating after attaining 5 or more years of service, withdraw their contributions and forfeit any vested employer-financed benefit. Adopted 2021.

An individual entry age normal cost method of valuation was used in determining age & service allowance normal costs and the allocation of actuarial present values between service rendered before and after the valuation date. The entry age normal cost method has the following characteristics:

- (i) The annual normal costs for each individual active member, payable from the member's actual date of employment to the member's projected date of retirement are sufficient to accumulate the actuarial present value of the member's benefit at the time of retirement; and
- (ii) Each annual normal cost is a constant percentage of the member's year by year projected covered pay.

Unfunded accrued liabilities (UAL) are amortized by level (principal & interest) percent-of-payroll contributions. Actuarial gains or losses for each employer resulting from experience prior to February 28, 2014 are amortized over various closed periods ranging from 15 to 30 years. Actuarial gains or losses for each employer resulting from experience on or after February 28, 2014 are amortized over closed 15-year periods. Benefit changes adopted by employers are amortized over a closed 20-year period. Adoption of the Non-Contributory Refund provision is amortized over a closed 15-year period. Initial unfunded accrued liabilities for new employers joining LAGERS are amortized over closed 30-year periods. If a valuation group's UAL (excluding the UAL associated with benefit changes) is negative, the valuation group's separate amortization bases (excluding the amortization bases associated with benefit changes) will be combined into one amortization base. This amortization base will be amortized over the greater of (i) the valuation group's remaining initial amortization period and (ii) 15 years. Adopted 2017.

**Contribution rates for the Casualty Reserve Fund (CRF)** are determined using a modified terminal funding method. Contribution rates are periodically adjusted based on the trend of the balance of the CRF. The funding objective of the CRF is to finance disability and death-in-service benefits not covered by the entry age normal cost financing of these benefits. The CRF is expected to represent 37% of the financing of the benefits. Adopted 2016.

*Future service credit* is always assumed to accrue at the rate of 1 year of credit every 12 calendar months. Lower service accrual rates (service breaks or less-than-full-time employment) or higher service accrual rates (addition of military credit or reinstatement of prior service) are reflected as they are reported. Any lower or higher accrual rates may result in small financial gains or losses when reported. Adopted 1967.

**The form of benefit payment** assumed in the valuation is the Life Option. However, for members with accumulated member contributions, the residual refund available upon an early death after retirement is approximated by assuming pension payments are made for at least 3 years. Adopted 1967.

*Employer contribution dollars* were assumed to be *paid in equal installments* throughout the employer fiscal year. Adopted 1967.

**The Funding Value of Assets** recognizes assumed investment return fully each year. Differences between actual and assumed investment return are phased-in over a closed 5-year period. The funding value of assets is not permitted to deviate from the market value of assets by more than 20%. Adopted 1995 and 2003, respectively.

*The data about persons now covered and about present assets* were furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the Actuary.

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The actuarial valuation computations were made by or under the supervision of a Member of the American Academy of Actuaries (MAAA).



## Future Life Expectancy (115% of the PubG-2010 Healthy Retiree Mortality Table)

Sample	Future Life Expectancy (Years)*				
Ages	Men	Women			
50	34.08	37.03			
55	29.24	32.10			
60	24.59	27.30			
65	20.18	22.64			
70	16.03	18.18			
75	12.22	14.04			
80	8.89	10.35			

\* Applicable to calendar year 2022. Values for future years are determined by the above rates and the MP-2020 scale.

## Percent of Eligible Active Members Retiring within the Next Year

	Without Rule of 80 Eligibility					With Rule of 80 Eligibility				
	Ge	neral*	Police/Public	2	Ge	neral	Police/Public			
Ages	Men	Women	Safety*	Fire*	Men	Women	Safety	Fire		
50			2.50%	2.25%	20.0%	15.0%	25.0%	25.0%		
51			2.50	2.25	20.0	15.0	25.0	20.0		
52			3.00	2.25	15.0	15.0	15.0	20.0		
53			3.00	2.25	15.0	15.0	15.0	20.0		
54			3.50	2.25	15.0	15.0	15.0	20.0		
55	3.00%	3.00%	11.0	13.0	15.0	15.0	15.0	20.0		
56	3.00	3.00	11.0	13.0	15.0	15.0	15.0	20.0		
57	3.00	3.00	11.0	13.0	15.0	15.0	15.0	25.0		
58	3.00	3.00	11.0	13.0	15.0	15.0	15.0	25.0		
59	3.00	3.00	11.0	13.0	15.0	15.0	15.0	25.0		
60	10.0	10.0	11.0	15.0	15.0	15.0	15.0	35.0		
61	10.0	10.0	11.0	20.0	15.0	15.0	25.0	35.0		
62	25.0	15.0	22.0	20.0	25.0	15.0	20.0	45.0		
63	20.0	15.0	18.0	20.0	25.0	15.0	20.0	45.0		
64	20.0	15.0	18.0	20.0	25.0	20.0	20.0	45.0		
65	25.0	25.0	100.0	100.0	30.0	25.0	100.0	100.0		
66	25.0	30.0			30.0	25.0				
67	20.0	25.0			20.0	25.0				
68	20.0	25.0			20.0	25.0				
69	20.0	20.0			20.0	25.0				
70	100.0	100.0			100.0	100.0				

\* First 5 years of retirement pattern only apply to early retirement. Early retirement rates are also applicable if Rule of 80 is adopted.



## General/Public Safety (Excluding Death-in-Service) - Men Separations from Active Employment Before Age & Service Retirement & Individual Pay Increase Assumptions

			Percent of		Pay Increase Assumptions				
			Members Sep	arating	for an Individual Employee				
Sample	Years of	wit	within the Next Year			Base	Increase		
Ages	Service	Death*	Disability	Other	Seniority	(Economy)	Next Year		
ALL	0			20.00%					
	1			18.00					
	2			16.00					
	3			13.00					
	4			12.00					
25	5 & Over	0.03%	0.07%	8.80	4.00%	2.75%	6.75%		
30		0.04	0.10	7.10	3.20	2.75	5.95		
35		0.05	0.13	5.60	2.60	2.75	5.35		
40		0.07	0.18	4.10	2.10	2.75	4.85		
45		0.08	0.25	3.10	1.50	2.75	4.25		
50		0.11	0.37	2.40	1.10	2.75	3.85		
55		0.16	0.57	1.70	0.90	2.75	3.65		
60		0.25	0.86	1.10	0.70	2.75	3.45		
65		0.36		0.00	0.40	2.75	3.15		

\* Applicable to calendar year 2022. Rates in future years are determined by the above rates and the MP-2020 scale.

## General/Public Safety (Excluding Death-in-Service) - Women Separations from Active Employment Before Age & Service Retirement & Individual Pay Increase Assumptions

			Percent of		Pay Ir	ncrease Assum	ptions
		Active	Members Sepa	irating	for an	Individual Em	ployee
Sample	Years of	wit	hin the Next Ye	ear	Merit &	Base	Increase
Ages	Service	Death*	Disability	Other	Seniority	(Economy)	Next Year
ALL	0			23.00%			
	1			21.00			
	2			18.00			
	3			15.00			
	4			13.00			
25	5 & Over	0.01%	0.02%	12.40	4.00%	2.75%	6.75%
30		0.02	0.03	10.20	3.20	2.75	5.95
35		0.02	0.06	7.80	2.60	2.75	5.35
40		0.03	0.09	5.80	2.10	2.75	4.85
45		0.04	0.15	4.40	1.50	2.75	4.25
50		0.06	0.22	3.50	1.10	2.75	3.85
55		0.09	0.32	2.50	0.90	2.75	3.65
60		0.15	0.45	1.40	0.70	2.75	3.45
65		0.21		0.00	0.40	2.75	3.15

\* Applicable to calendar year 2022. Rates in future years are determined by the above rates and the MP-2020 scale.

The pay increase assumptions are age based only, and not service based.



## Police/Public Safety (Death-in-Service Only) Separations from Active Employment Before Age & Service Retirement & Individual Pay Increase Assumptions

		Active	Percent of Active Members Separating			Pay Increase Assumptions for an Individual Employee				
Sample	Years of	wit	hin the Next Ye	ear	Merit &	Base	Increase			
Ages	Service	Death*	Disability	Other	Seniority	(Economy)	Next Year			
ALL	0			18.00%						
	1			17.00						
	2			16.00						
	3			14.00						
	4			13.00						
25	5 & Over	0.03%	0.10%	10.80	3.80%	2.75%	6.55%			
30		0.04	0.11	8.50	3.00	2.75	5.75			
35		0.05	0.16	6.30	2.50	2.75	5.25			
40		0.06	0.22	4.60	2.00	2.75	4.75			
45		0.07	0.34	3.40	1.50	2.75	4.25			
50		0.08	0.53	2.10	1.10	2.75	3.85			
55		0.13	0.88	1.10	0.90	2.75	3.65			

\* Male rates applicable to calendar year 2022. Rates in future years are determined by the above rates and the MP-2020 scale.

## **Fire**

# Separations from Active Employment Before Age & Service Retirement & Individual Pay Increase Assumptions

			Percent of		Pay Ir	ncrease Assum	ptions
		Active	Members Sepa	rating	for an	Individual Em	ployee
Sample	Years of	wit	hin the Next Y	ear	Merit &	Base	Increase
Ages	Service	Death*	Disability	Other	Seniority	(Economy)	Next Year
ALL	0			12.00%			
	1			10.00			
	2			8.00			
	3			8.00			
	4			7.00			
25	5 & Over	0.03%	0.07%	6.00	4.40%	2.75%	7.15%
30		0.04	0.11	4.50	3.30	2.75	6.05
35		0.05	0.25	3.20	2.40	2.75	5.15
40		0.06	0.39	2.40	1.70	2.75	4.45
45		0.07	0.62	1.90	1.30	2.75	4.05
50		0.08	0.95	1.30	1.10	2.75	3.85
55		0.13	1.46	0.70	0.70	2.75	3.45

\* Male rates applicable to calendar year 2022. Rates in future years are determined by the above rates and the MP-2020 scale.

The pay increase assumptions are age based only, and not service based. It was assumed the 25% of General and Public Safety members, 60% of Police members and 75% of Fire members becoming disabled were duty related.

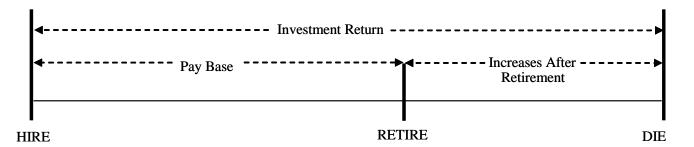


# **Miscellaneous and Technical Assumptions**

Benefit Service	Exact fractional service on the decrement date is used to determine the amount of benefit payable.
Decrement Operation	The mortality and disability decrements do not operate during the first 5 years of service. The withdrawal decrement does not operate during retirement eligibility. The disability decrement does not operate during normal retirement eligibility.
Decrement Relativity	Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.
Decrement Timing	Decrements of all types are assumed to occur mid-year.
Deferred Members' Retirement Age	It was assumed that deferred members would retire at the later of age 60 (55 for police, public safety or fire) or their attained age.
Eligibility Testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Expenses	Assumed investment return is net of investment expenses. Assumed administrative expenses are added to the Normal Cost and were 0.4% of payroll.
Incidence of Contributions	Contributions are assumed to be received continuously throughout the employer's applicable fiscal year based upon the computed percent of payroll shown in each employer's individual report, and the actual payroll payable at the time contributions are made.
Marriage Assumption	90% of male and 90% of female participants are assumed to be married for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses for active member valuation purposes.
Pay Increase Timing	Beginning of year. This is equivalent to assuming that reported pays represent amounts paid to members during the year ended on the valuation date.
Post-Retirement Increases	Assumed to be 2.00%, compounded annually.



# Relationship of Economic Assumptions in Computing Contributions to a Retirement System



#### **Investment Return**

An increase in this assumption reduces computed contributions. The assumption operates over all parts of an employee's lifetime.

#### Pay Base

An increase in this assumption increases computed contributions. However, a 1% increase in this assumption, coupled with a 1% increase in Investment Return reduces computed contributions. This is because the Pay Base assumption operates only over an employee's working lifetime, while the Investment Return assumption operates over the employee's entire lifetime.

#### **Increases After Retirement**

An increase in this element increases computed contributions.

If Investment Return, Pay Base, and Increases After Retirement are each increased by equal amounts, computed contributions remain the same (except in plans using Final Average Pay as a factor in computing benefits; the multi-year average used for Final Average Pay causes computed contributions to decrease slightly).

If Investment Return and Pay Base are increased by equal amounts, with no change in Increases After Retirement, computed contributions decrease – sometimes significantly. The decreases represent the projected devaluation of an employee's benefits following retirement.



## **Investment Return and Inflation: Past and Future**

## **Inflation Distortions**

Inflation's impact on investment return is not uniform from year to year. A common expectation for real investment return (which is the portion of total return remaining after price inflation) is in the area of 3% to 5% annually.

#### **Historical Economic Data**

Over the last 30 years, for the sample funds A, B, and C that are listed below, real return on average has exceeded the 3% to 5% range. However, for parts of this period, real return was actually negative. It is difficult to maintain a long-term portfolio allocation during periods of negative real return.

	Annual Investment Return % (Including Income) Expressed as Real Return (Remainder after Price Inflation)										
No. Years		Cash		ong Term)							
Ended	Inflation	Equiv.	US	Corporate	Stocks	Real Re	eturn for Sa	mple Fund			
December	(CPI)	(T-Bills)	Treasury	(VCLT)	(S & P 500)	Α	В	С			
1/2017	2.1	(1.8)	6.5	9.6	19.7	10.6	12.9	14.7			
1/2018	1.9	(0.5)	(3.4)	(8.9)	(6.3)	(5.6)	(5.7)	(5.8)			
1/2019	2.3	(1.8)	12.0	21.6	29.2	18.7	21.1	23.2			
1/2020	1.4	1.1	16.2	11.9	17.0	13.6	14.2	14.6			
1/2021	7.0	(7.8)	(12.0)	(8.7)	21.7	(0.5)	5.9	10.8			
5/1990	4.1	2.6	6.4	6.1	8.6	6.7	7.2	7.6			
5/1995	2.8	1.5	10.0	9.1	13.4	10.0	10.8	11.3			
5/2000	2.5	2.6	4.9	3.2	15.4	7.7	10.0	11.7			
5/2005	2.5	(0.4)	5.1	6.6	(2.0)	3.4	2.0	0.7			
5/2010	2.2	0.0	3.3	3.6	0.1	3.1	2.6	2.0			
5/2015	1.5	(1.4)	6.0	4.8	11.1	6.9	8.0	8.7			
5/2020	1.9	(0.8)	5.9	8.1	13.3	8.2	9.5	10.5			
5/2021	2.9	(2.1)	3.5	4.5	15.6	7.1	9.4	11.1			
30/2021	2.4	(0.1)	5.0	5.1	8.2	6.0	6.7	7.1			

_	Α	В	С
Cash Equiv.: T-Bills	10 %	10 %	10 %
Bonds: US Treasury	30	20	10
Bonds: Corporate	30	20	15
Stock	30	50	65

For many pension plans, benefit increases after retirement have fallen short of keeping up with inflation. The retired life group has been affected more than the active life group. The investment return that would be necessary for the indexing of benefits with inflation after retirement probably cannot be realized during periods of high inflation.

## Forward-Looking Economic Data

The assumed rate of price inflation should not give undue weight to recent experience. Some historical economic data may not be appropriate for use in developing assumptions for future periods due to changes in the underlying economic environment. Professional forecasters, economists, and investors are reliable sources to guide in the selection and evaluation of expected future price inflation rates.



## **Investment Return and Inflation: Past and Future - Concluded**

The Survey of Professional Forecasters, maintained by the Federal Reserve Bank of Philadelphia, is the longest running quarterly survey of macroeconomic forecasts in the U.S. Over 50 forecasters from industry, government, banking, and academics are included in this Survey. With respect to price inflation, their median projections are published quarterly for the annual-average Headline CPI over the next 10 years. Headline CPI is the total CPI, as opposed to Core CPI, which excludes food and energy prices. The following table presents the Survey's quarterly projections through the first quarter of 2022.

Quarterly Median Projections of the 10-Year Annual-Average Headline CPI-U Inflation (Philadelphia Federal Reserve)											
2019-2	2019-3	2019-4	2020-1	2020-2	2020-3	2020-4	2021-1	2021-2	2021-3	2021-4	2022-1
2.20%	2.20%	2.20%	2.20%	2.14%	2.03%	2.12%	2.20%	2.30%	2.44%	2.55%	2.50%

Source: Federal Reserve Bank of Philadelphia – Survey of Professional Forecasters Quarterly (Median\_CPI10\_Level.xlsx)

The Congressional Budget Office (CBO) regularly publishes its Budget and Economic Outlook. This report includes a forecast of annual CPI-U (All Urban Consumers). The following table presents the CBO's forecast for calendar years 2021 – 2031, as published in its report dated July, 2021.

#### **Consumer Price Index Forecast (CBO)**

2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	Compound Average
3.40%	2.30%	2.30%	2.40%	2.40%	2.40%	2.40%	2.40%	2.40%	2.40%	2.40%	2.47%

Source: Congressional Budget Office – Additional Information About the Updated Budget and Economic Outlook: 2021 to 2031, Table 2-1 (p. 27)

The Trustees of the Social Security system prepare and publish an annual report. Social Security's economists develop a forecast of future CPI-W (for Urban Wage Earners and Clerical Workers). The following table presents their forecasts in the 2021 annual report.

#### Social Security Trustees' Ultimate CPI-W Assumption for 2024 and Later

-	
Low-cost	3.00%
Intermediate	2.40%
High-cost	1.80%

Source: 2021 Social Security Trustees' Report (p. 10)

Another source of information about future price inflation is the market for U.S. Treasury bonds. Comparing spreads between nominal and inflation-indexed treasury securities (TIPS) provides an estimate of the bond market's expectation of inflation over the next decade or more. However, this analysis ignores the inflation risk premium that buyers of U.S. Treasury bonds often demand, and it ignores the differences in liquidity between U.S. Treasury bonds and TIPS.

reasing constant matarities (2021 Annual richts)							
Term	Nominal Inflation-Indexed		Implied Inflation				
10-year	1.45%	-0.91%	2.36%				
20-year	1.98%	-0.43%	2.41%				
30-year	2.06%	-0.20%	2.26%				

#### **Treasury Constant Maturities (2021 Annual Yields)**

Source: Board of Governors of the Federal Reserve System, H.15 Selected Interest Rates for March 15, 2022



## LAGERS Retainer Actuarial Fees 10-Year Comparative Statement

			_	Average Fee	per Group
Valuation	Number of		Consumer		
Date	Valuation	Annual Actuarial Fees	Price Index	Unadjusted	1967*
as of	Groups	(Nearest \$1)	(1967 is 100)	Dollars	Dollars
2-28-2013	1,031	\$289,900	695.467	\$281	\$40
2-28-2014	1,055	297,900	703.300	282	40
2-28-2015	1,062	296,000	703.122	279	40
2-29-2016	1,067	305,000	710.278	286	40
2-28-2017	1,078	314,000	729.727	291	40
2-28-2018	1,116	323,000	745.866	289	39
2-28-2019	1,141	332,000	757.204	291	38
2-29-2020	1,207	341,000	774.886	283	37
2-28-2021	1,225	350,000	787.872	286	36
2-28-2022	1,245	359,000	849.887	288	34

\* A goal for LAGERS during the initial design activity in 1966 and 1967 was that the actuarial retainer fee be approximately \$100 annually per valuation group - - - an amount substantially less than the amount the municipality would pay if it arranged independently for an actuarial valuation of comparable quality.





September 8, 2022

Mr. Robert Wilson **Executive Director** Missouri Local Government **Employees Retirement System** 701 West Main Street Jefferson City, Missouri 65101

Dear Mr. Wilson:

Please find enclosed 15 copies of the Compiled Report of the February 28, 2022 annual actuarial valuations for the participating employers of the Missouri Local Government Employees Retirement System.

Sincerely, Gabriel, Roeder, Smith & Company

Mita D. Drazilov, ASA, FCA, MAAA

MDD:ah Enclosures

cc: Kimberly Skarda, Williams-Keepers, LLC